

December 4, 2018

Tax Incremental District No. 21 Project Plan



Organizational Joint Review Board Meeting Held: November 14, 2018

Public Hearing Held: November 14, 2018

Adoption by Plan Commission: November 14, 2018

Adoption by Common Council: December 4, 2018

Approval by the Joint Review Board: December 12, 2018

Tax Incremental District No. 21 Project Plan

City of Racine Officials

Common Council

Cory Mason Mayor

Jason Meekma Council President Jeff Coe Council Member Mollie Jones Council Member John Tate II Council Member Tracey Larrin Council Member Steve Smetana Council Member Sandy Weidner Council Member Maurice Horton Council President Q.A. Shakoor, II Council Member Terrence McCarthy Council Member Carrie Glenn Council Member Council Member Mary Land Council Member Henry Perez Council Member James Morgenroth Melissa Lemke Council Member

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SECTION 1:

Executive Summary

Description of District

Tax Incremental District ("TID") No. 21 ("District") is a proposed blighted area district comprising approximately 3.54 acres located at 233 Lake Avenue which the Racine Redevelopment Authority purchased from WE Energies in 2014. Prior to the purchase, WE Energies demolished the existing structures and undertook environmental remediation of the former coal to gas plant site. The District is being created in anticipation of likely redevelopment of the site in the nearer term. For purposes of this Project Plan ("Plan"), it is assumed that the redevelopment project would include a mix of market rate apartments and a potential hotel with an onsite parking garage ("Project").

Estimated Total Project Cost Expenditures

The City anticipates making total expenditures of approximately \$20.5 million ("Project Costs") to undertake the projects listed in this Plan. Project Costs include an estimated \$17.45 million in potential development incentives and \$3.06 million in potential public infrastructure costs paid from a combination of cash and tax increments generated by the Project.

Incremental Valuation

The City projects that new land and improvements value of approximately \$31.19 million will result from completion of the Project. Creation of this additional value will be made possible by the Project Costs made within the District. A table detailing assumptions as to the development timing and associated values is included in Section 9 of this Plan.

Expected Termination of District

Based on the Economic Feasibility Study located within this Plan, the City anticipates that the District will generate sufficient tax increment to pay all Project Costs within nineteen of its allowable twenty-seven years.

Summary of Findings

As required by Wis. Stat. § 66.1105, and as documented in this Plan and the exhibits contained and referenced herein, the following findings are made:

1. That "but for" the creation of this District, the development projected to occur as detailed in this Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the City. The City finds that but for public investment in the Project, that it is unlikely the type of development that the City desires for the site will occur. The City's elevated tax rate, low rents, and site conditions related to environmental contamination, utility easements and insufficient parking present barriers to raising the needed investment capital from private sources alone. Prior to entering into any agreement with a potential developer, the City will require that an independent third-party analysis be completed to confirm the necessity for, and appropriate level of, any City investment in the Project.

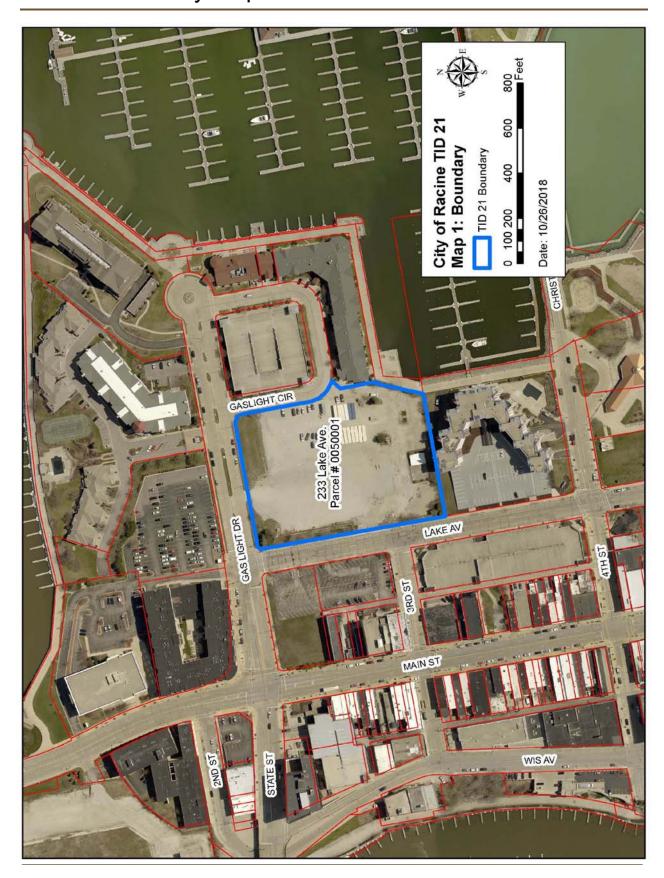
- 2. The economic benefits of the District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements. In making this determination, the City has considered the following information:
 - That the projected tax increments to be collected from the Project are more than sufficient to pay the related Project Costs.
 - The expectation that the Project will create short-term construction jobs, and long-term management, hospitality, and maintenance employment opportunities.
 - That construction and subsequent operation of the Project is likely to result in the purchase of goods and services from local suppliers, and induced effects of renter households and hotel guests spending locally for goods and services from retailers, restaurants and service companies.
- 3. The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions. As required by Wis. Stat. § 66.1105(4)(i)4., a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been prepared and can be found in Section 17 of this plan. However, because the Project would not occur without the use of tax incremental financing, these tax increments would not be paid but for creation of the District. Accordingly, the City finds that the benefits expected to be realized as set forth in this Plan outweigh the value of the tax increments to be invested in the Project.
- 4. Not less than 50% by area of the real property within the District is a blighted area as defined by Wis. Stat. § 66.1105(2)(ae)1.
- 5. Based on the foregoing finding, the District is designated as a blighted area district.
- 6. The Project Costs relate directly to the elimination of blight in the District, consistent with the purpose for which the District is created.
- 7. Improvements to be made in the District are likely to significantly enhance the value of substantially all of the other real property in the District.
- 8. The equalized value of taxable property in the District, plus the incremental value of all existing tax incremental districts within the City does not exceed 12% of the total equalized value of taxable property within the City.
- 9. The City estimates that less than 35% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wis. Stat. §66.1105(5)(b).
- 10. The Project Plan for the District, as amended, is feasible, and is in conformity with the Master Plan of the City.

SECTION 2:

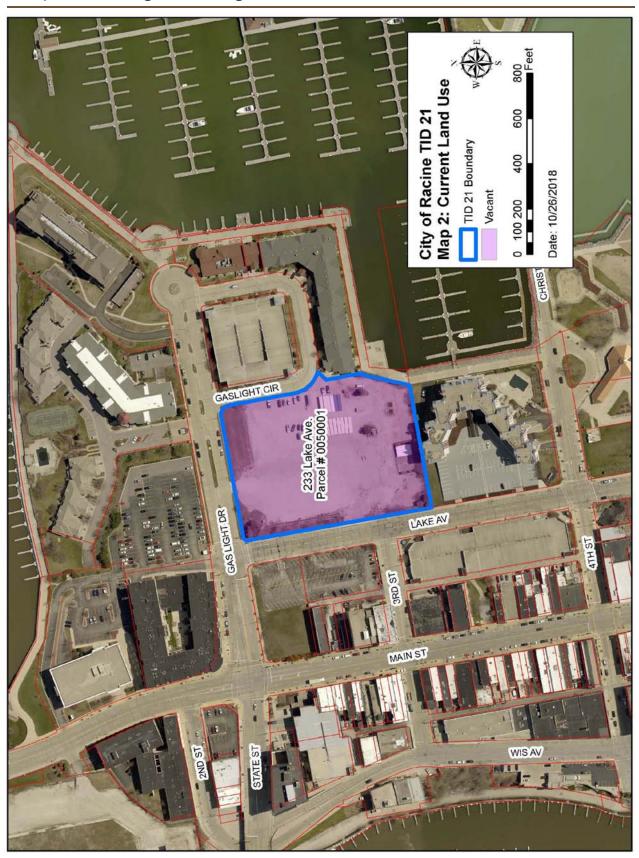
Type and General Description of District

The District is a proposed blighted area district comprising approximately 3.54 acres located at 233 Lake Avenue which the Racine Redevelopment Authority purchased from WE Energies in 2014. Prior to the purchase, WE Energies demolished the existing structures and undertook environmental remediation of the former coal to gas plant site. The District is being created in anticipation of likely redevelopment of the site in the nearer term. For purposes of this Plan, it is assumed that the redevelopment project would include a mix of market rate apartments and a potential hotel with an onsite parking garage.

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SECTION 4: Map Showing Existing Uses and Conditions



SECTION 5:

Preliminary Parcel List and Analysis

The proposed District consists of a single tax parcel:

Parcel ID: 00050001 Address: 233 Lake Drive

Owner: City of Racine Redevelopment Authority

Acreage: 3.54

Assessed Value: \$0 (Tax-Exempt)

The City finds that this parcel is blighted as defined in Wis. Stat. 66.1105(2)(ae) insofar as the conditions detailed below make development of the site without the use of tax increment financing uneconomical, which substantially impairs or arrests the sound growth of the City.

- 1. Insufficient availability of on and off-street parking near the parcel to support redevelopment. Construction of an on-site parking structure will be required, which will increase the cost of the Project.
- 2. Pre-existing environmental contamination which will place certain restrictions on plans for redevelopment. Ground disturbance restrictions will require use of spread footings and installation of vapor containment measures will increase costs of parking structure construction by an estimated total of 30% 40%.
- 3. The presence of a utility easement and a groundwater monitoring system that reduce the developable area, thereby reducing potential density and related rents.

SECTION 6: Equalized Value Test

The following calculations demonstrate that the City expects to be in compliance with Wis. Stat. § 66.1105(4)(gm)4.c., which requires that the equalized value of the taxable property in the proposed District, plus the value increment of all existing tax incremental districts, does not exceed 12% of the total equalized value of taxable property within the City.

The equalized value of the increment of existing tax incremental districts within the City, plus the base value of the proposed District, totals \$93,215,950. This value is less than the maximum of \$412,278,372 in equalized value that is permitted for the City.

| City of Racine, Wisconsin Tax Increment District # 21 (Lake Ave. Site Redevelopment) | | | | | | | |
|---|---|------------------|--------------------------------------|--|--|--|--|
| Valuation 1 | Test Compliance Calculat | ion | | | | | |
| District Creation Date | 12/18/2018 | | | | | | |
| | Valuation Data Currently Available 2018 | Dollar Charge | Valuation Data Est. Creation Date | | | | |
| Total EV (TID In) | 3,435,653,100 | | 3,435,653,100 | | | | |
| 12% Test | 412,278,372 | | 412,278,372 | | | | |
| Total Existing Increment | 93,215,950 | | 93,215,950 | | | | |
| Projected Base Value of District | 0 | | 0 | | | | |
| Total Value Subject to 12% Test | 93,215,950 | | 93,215,950 | | | | |
| Compliance | PASS | | PASS | | | | |

SECTION 7:

Statement of Kind, Number and Location of Proposed Public Works and Other Projects

Project Costs are any expenditure made, estimated to be made, or monetary obligations incurred or estimated to be incurred as outlined in this Plan. Project Costs will be diminished by any income, special assessments or other revenues, including user fees or charges, other than tax increments, received or reasonably expected to be received in connection with the implementation of the Plan. If Project Costs incurred benefit territory outside the District, a proportionate share of the cost is not a Project Cost. Costs identified in this Plan are preliminary estimates made prior to design considerations and are subject to change after planning, design and construction is completed.

With all Project Costs, the costs of engineering, design, survey, inspection, materials, construction, restoring property to its original condition, apparatus necessary for public works, legal and other consultant fees, testing, environmental studies, permits, updating City ordinances and plans, judgments or claims for damages and other expenses are included as Project Costs.

The following is a list of public works and other tax incremental financing eligible Project Costs that the City expects to make, or may need to make, in conjunction with the implementation of the District's Plan. The map found in Section 7 of this Plan along with the Detailed List of Project Costs found in Section 8 provide additional information as to the kind, number and location of potential Project Costs.

Community Development

<u>Cash Grants</u> (Development Incentives)

The City may enter into agreements with property owners, lessees, or developers of land located within the District for sharing costs to encourage the desired kind of improvements and assure tax base is generated sufficient to recover Project Costs. No cash grants will be provided until the City executes a developer agreement with the recipient of the cash grant. Any payments of cash grants made by the City are eligible Project Costs.

Streets and Streetscape

Street Improvements

Implementation of the Plan may require that the City make improvements in the street rights-of-way adjacent to or near the District to include roadway, roadway conversion, parking, driveway, intersection, traffic management, bike, pedestrian, and signalization and safety improvements.

Streetscaping and Landscaping

The City may need to make streetscape improvements, install wayfinding signage, trees and landscaping.

Utilities

Stormwater Management System Improvements

Implementation of the Plan may require the City to make storm water management system improvements in the street rights-of-way adjacent to or near the District.

Communications Infrastructure

Implementation of the Plan may require the City to make fiber or other connectivity improvements in street rights-of-way adjacent to or near the District.

Miscellaneous

Professional Service and Organizational Costs

The costs of professional services rendered, and other costs incurred, in relation to the creation, administration and termination of the District, and the undertaking of the projects contained within this Plan, are eligible Project Costs. Professional services include but are not limited to: architectural; environmental; planning; engineering; legal; audit; financial; and the costs of informing the public with respect to the creation of the District and the implementation of the Plan.

Administrative Costs

The City may charge to the District as eligible Project Costs reasonable allocations of administrative costs, including, but not limited to, employee salaries. Costs allocated will bear a direct connection to the time spent by City employees relating to the implementation of the Plan.

Financing Costs

Interest expense, debt issuance expenses, redemption premiums, and any other fees and costs incurred in conjunction with obtaining financing for projects undertaken under this Plan are eligible Project Costs.

Projects Outside the Tax Increment District

Pursuant to Wis. Stat. § 66.1105(2)(f)1.n, the City may undertake projects within territory located within one-half mile of the boundary of the District provided that: 1) the project area is located within the City's corporate boundaries; and 2) the projects are approved by the Joint Review Board. The cost of projects completed outside the District pursuant to this section are eligible project costs and may include any project cost that would otherwise be eligible if undertaken within the District. Implementation of the Plan may require that the City make the following types of expenditures in street rights-of-way adjacent to or near the District.

- Intersection Improvements
- Bike and/or Pedestrian Improvements
- Signalization and Safety Improvements
- Roadway/Driveway Improvements
- Streetscape Improvements
- Wayfinding
- Traffic Management
- Storm Water Management
- Landscaping and Forestry
- Roadway Conversion
- Parking
- Smart Road/Smart City Improvements
- Fiber and Connectivity Improvements

Inclusion of the above Project Cost categories in the Plan will permit the City to make these types of expenditures outside of the District's boundaries without seeking further approval or amending the Plan.

SECTION 8:

Detailed List of Project Costs

The following list identifies the Project Costs that the City currently expects to incur in implementing the District's Plan. All projects identified, and related costs reflect the best estimates available as of the date of preparation of this Plan. All costs are preliminary estimates and may increase or decrease. Certain Project Costs listed may become unnecessary, and other Project Costs not currently identified may need to be made. (Section 6 details the general categories of eligible Project Costs). Changes in Project Cost totals or the types of Project Costs to be incurred will not require that this Plan be amended. This Plan is not meant to be a budget nor an appropriation of funds for specific Project Costs, but a framework within which to manage Project Costs.

City of Racine, Wisconsin

Tax Increment District #21 (Lake Ave. Site Redevelopment)

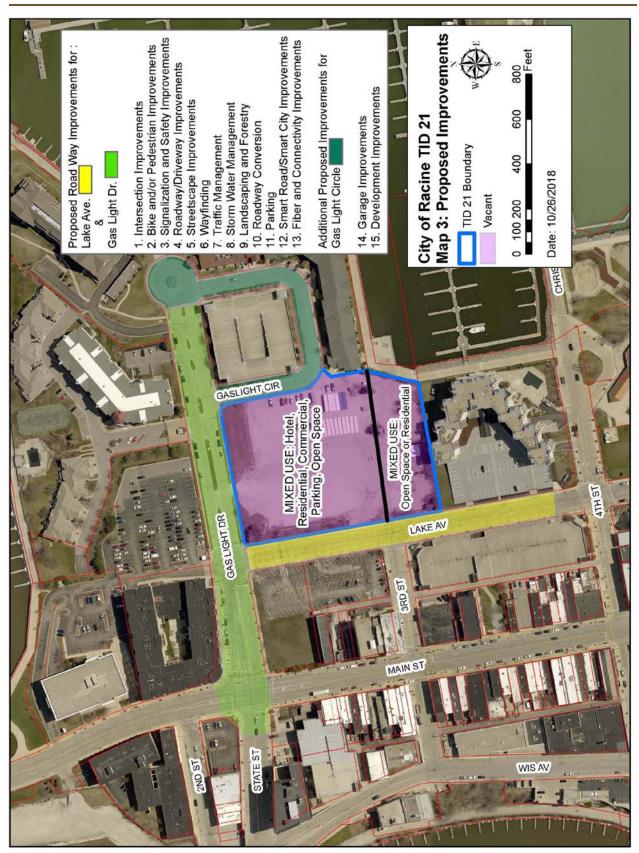
Estimated Project List

| | | Phase I 2019 - 2039 | Total |
|--------------|------------------------------------|------------------------|------------|
| Project ID | Project Name/Type | | |
| | 1 Development Incentives | 17,446,326 | 17,446,326 |
| | 2 Other Project Costs ¹ | 3,067,043 | 3,067,043 |
| | 3 | | 0 |
| | 4 | | |
| | 5 | | 0 |
| Total Projec | ets | 20,513,369 | 20,513,369 |

Notes:

¹Includes street improvements, streetscaping and landscaping, stormwater management system improvements, communications infrastructure, professional service and organizational costs, administrative costs, and financing costs.

SECTION 9: Map Showing Proposed Improvements and Uses



SECTION 10:

Economic Feasibility Study, Financing Methods, and the Time When Costs or Monetary Obligations Related are to be Incurred

This Section includes a forecast of the valuation increases expected within the District, the associated tax increment collections, a summary of how Project Costs would be financed, and a projected cash flow demonstrating that the District is economically feasible.

Key Assumptions

The Project Costs the City plans to make are expected to create \$31,190,000 in incremental value by 2025. The development Project, estimated valuations and timing are included in Table 1. Assuming the City's current equalized TID Interim tax rate of \$31.29 per thousand of equalized value, and no economic appreciation or depreciation, the Project would generate \$23,820,343 in incremental tax revenue over the twenty-seven-year term of the District as shown in Table 2.

City of Racine

City of Racine, Wisconsin

Tax Increment District # 21 (Lake Ave. Site Redevelopment)

Development Assumptions

| Constr | ruction Year | Actual | Apartments/ Hotel | | Annual Total | Constructio | n Year |
|--------|--------------|--------|----------------------|-------------|--------------|-------------|--------|
| 1 | 2019 | | 1,200,000 | | 1,200,000 | 2019 | 1 |
| 2 | 2020 | | 6,400,000 | | 6,400,000 | 2020 | 2 |
| 3 | 2021 | | 15,750,000 | | 15,750,000 | 2021 | 3 |
| 4 | 2022 | | 0 | | 0 | 2022 | 4 |
| 5 | 2023 | | 1,000,000 | | 1,000,000 | 2023 | 5 |
| 6 | 2024 | | 2,136,000 | | 2,136,000 | 2024 | 6 |
| 7 | 2025 | | 4,704,000 | | 4,704,000 | 2025 | 7 |
| 8 | 2026 | | | | 0 | 2026 | 8 |
| 9 | 2027 | | | | 0 | 2027 | 9 |
| 10 | 2028 | | | | 0 | 2028 | 10 |
| 11 | 2029 | | | | 0 | 2029 | 11 |
| 12 | 2030 | | | | 0 | 2030 | 12 |
| 13 | 2031 | | | | 0 | 2031 | 13 |
| 14 | 2032 | | | | 0 | 2032 | 14 |
| 15 | 2033 | | | | 0 | 2033 | 15 |
| 16 | 2034 | | | | 0 | 2034 | 16 |
| 17 | 2035 | | | | 0 | 2035 | 17 |
| 18 | 2036 | | | | 0 | 2036 | 18 |
| 19 | 2037 | | | | 0 | 2037 | 19 |
| 20 | 2038 | | | | 0 | 2038 | 20 |
| 21 | 2039 | | | | 0 | 2039 | 21 |
| 22 | 2040 | | | | 0 | 2040 | 22 |
| 23 | 2041 | | | | 0 | 2041 | 23 |
| 24 | 2042 | | | | 0 | 2042 | 24 |
| 25 | 2043 | | | | 0 | 2043 | 25 |
| 26 | 2044 | | | | 0 | 2044 | 26 |
| 27 | 2045 | | | | 0 | 2045 | 27 |
| | Totals | 0 | 31,190,000 | 0 | 31,190,000 | | |

Table 1 – Development Assumptions

City of Racine, Wisconsin

Tax Increment District # 21 (Lake Ave. Site Redevelopment)

Tax Increment Projection Worksheet

Type of District
District Creation Date
Valuation Date
Max Life (Years)
Expenditure Period/Termination
Revenue Periods/Final Year
Extension Eligibility/Years
Recipient District

| Blighted Area | | | | | | |
|-------------------|------------|--|--|--|--|--|
| December 18, 2018 | | | | | | |
| Jan 1, 2019 | | | | | | |
| 27 | | | | | | |
| 22 | 12/18/2040 | | | | | |
| 27 2047 | | | | | | |
| Yes 3 | | | | | | |
| Yes | | | | | | |

Base Value Appreciation Factor Base Tax Rate Rate Adjustment Factor 0 0.00% \$31.29

Tax Exempt Discount Rate
Taxable Discount Rate

1.50%

| | Construction | | | Inflation | Total | | | |
|----|--------------|-------------|----------------|-----------|------------|--------------|-----------------------|---------------|
| _ | Year | Value Added | Valuation Year | Increment | Increment | Revenue Year | Tax Rate ¹ | Tax Increment |
| 1 | 2019 | 1,200,000 | 2020 | 0 | 1,200,000 | 2021 | \$31.29 | 37,546 |
| 2 | 2020 | 6,400,000 | 2021 | 0 | 7,600,000 | 2022 | \$31.29 | 237,789 |
| 3 | 2021 | 15,750,000 | 2022 | 0 | 23,350,000 | 2023 | \$31.29 | 730,574 |
| 4 | 2022 | 0 | 2023 | 0 | 23,350,000 | 2024 | \$31.29 | 730,574 |
| 5 | 2023 | 1,000,000 | 2024 | 0 | 24,350,000 | 2025 | \$31.29 | 761,862 |
| 6 | 2024 | 2,136,000 | 2025 | 0 | 26,486,000 | 2026 | \$31.29 | 828,693 |
| 7 | 2025 | 4,704,000 | 2026 | 0 | 31,190,000 | 2027 | \$31.29 | 975,872 |
| 8 | 2026 | 0 | 2027 | 0 | 31,190,000 | 2028 | \$31.29 | 975,872 |
| 9 | 2027 | 0 | 2028 | 0 | 31,190,000 | 2029 | \$31.29 | 975,872 |
| 10 | 2028 | 0 | 2029 | 0 | 31,190,000 | 2030 | \$31.29 | 975,872 |
| 11 | 2029 | 0 | 2030 | 0 | 31,190,000 | 2031 | \$31.29 | 975,872 |
| 12 | 2030 | 0 | 2031 | 0 | 31,190,000 | 2032 | \$31.29 | 975,872 |
| 13 | 2031 | 0 | 2032 | 0 | 31,190,000 | 2033 | \$31.29 | 975,872 |
| 14 | 2032 | 0 | 2033 | 0 | 31,190,000 | 2034 | \$31.29 | 975,872 |
| 15 | 2033 | 0 | 2034 | 0 | 31,190,000 | 2035 | \$31.29 | 975,872 |
| 16 | 2034 | 0 | 2035 | 0 | 31,190,000 | 2036 | \$31.29 | 975,872 |
| 17 | 2035 | 0 | 2036 | 0 | 31,190,000 | 2037 | \$31.29 | 975,872 |
| 18 | 2036 | 0 | 2037 | 0 | 31,190,000 | 2038 | \$31.29 | 975,872 |
| 19 | 2037 | 0 | 2038 | 0 | 31,190,000 | 2039 | \$31.29 | 975,872 |
| 20 | 2038 | 0 | 2039 | 0 | 31,190,000 | 2040 | \$31.29 | 975,872 |
| 21 | 2039 | 0 | 2040 | 0 | 31,190,000 | 2041 | \$31.29 | 975,872 |
| 22 | 2040 | 0 | 2041 | 0 | 31,190,000 | 2042 | \$31.29 | 975,872 |
| 23 | 2041 | 0 | 2042 | 0 | 31,190,000 | 2043 | \$31.29 | 975,872 |
| 24 | 2042 | 0 | 2043 | 0 | 31,190,000 | 2044 | \$31.29 | 975,872 |
| 25 | 2043 | 0 | 2044 | 0 | 31,190,000 | 2045 | \$31.29 | 975,872 |
| 26 | 2044 | 0 | 2045 | 0 | 31,190,000 | 2046 | \$31.29 | 975,872 |
| 27 | 2045 | 0 | 2046 | 0 | 31,190,000 | 2047 | \$31.29 | 975,872 |
| | | | | | | | | |
| | Totals | 31,190,000 | | 0 | | Future \ | /alue of Increment | 23,820,343 |

Notes

Table 2 - Tax Increment Projection Worksheet

¹Tax rate shown for 2021 revenue year is actual rate for the 2017/18 levy year per DOR Form PC-202 (Tax Increment Collection Worksheet)

Financing and Implementation

The City expects that implementation of the Plan will require payment of development incentives as well as the costs of various public improvements.

- 1. Based on current projections, potential incentives of \$17.45 million would be paid from two sources. Transfers of excess revenues from Tax Incremental District's No. 9 and No. 14 would provide for the ability to provide cash funded up front incentives of up to \$4.5 million. Additional incentive amounts would be paid from annual tax increment collections on a "pay as you go" basis.
- 2. Funds not paid as incentives would be used as needed to pay the cost of street improvements, streetscaping and landscaping, stormwater management system improvements, communications infrastructure, professional service and organizational costs, administrative costs, and financing costs. As specific projects and costs will be determined by the plan of development, the City has identified as a placeholder a total of \$3.07 million. Actual costs for public improvements will vary based on the implementation plan. Fund identified in the cashflow for other project costs may be used to pay for any or all of the costs on a cash basis, as reimbursements to other advancing funds, or to pay debt service costs.

Based on assumed incentive payment schedules and public improvement and other cost outlays as included within the cash flow exhibit (**Table 3**), the District is projected to accumulate sufficient funds by the year 2039 to pay off all Project related liabilities and obligations. The projected early closure is based on the various assumptions noted in this Plan and will vary dependent on actual Project Costs incurred and the actual amount of tax increments collected.

City of Racine, Wisconsin

Tax Increment District # 21 (Lake Ave. Site Redevelopment)

Cash Flow Projection¹

| | | Projected | Revenues | | | Expenditures | | | Balances | | |
|-------|------------|-----------|---------------|------------|-------------|--------------------|--------------|-------------|------------|-------------|-------|
| | | | | | | | | | | | |
| | Tax | | Transfer from | Total | Development | Other Project | Total | | | Principal | |
| Year | Increments | TID No. 9 | TID No. 14 | Revenues | Incentives | Costs ² | Expenditures | Annual | Cumulative | Outstanding | Year |
| 2018 | | 400,000 | 725,000 | 1,125,000 | | | 0 | 1,125,000 | 1,125,000 | | |
| 2019 | | 400,000 | 725,000 | 1,125,000 | 1,125,000 | | 1,125,000 | 0 | 1,125,000 | | 2019 |
| 2020 | | 400,000 | 725,000 | 1,125,000 | 1,125,000 | | 1,125,000 | 0 | 1,125,000 | | 2020 |
| 2021 | 37,546 | 400,000 | 725,000 | 1,162,546 | 1,160,668 | 1,877 | 1,162,546 | 0 | 1,125,000 | | 2021 |
| 2022 | 237,789 | | | 237,789 | 1,350,899 | 11,889 | 1,362,789 | (1,125,000) | 0 | | 2022 |
| 2023 | 730,574 | | | 730,574 | 694,045 | 36,529 | 730,574 | 0 | 0 | | 2023 |
| 2024 | 730,574 | | | 730,574 | 694,045 | 36,529 | 730,574 | 0 | 0 | | 2024 |
| 2025 | 761,862 | | | 761,862 | 723,769 | 38,093 | 761,862 | 0 | 0 | | 2025 |
| 2026 | 828,693 | | | 828,693 | 787,258 | 41,435 | 828,693 | 0 | 0 | | 2026 |
| 2027 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2027 |
| 2028 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2028 |
| 2029 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2029 |
| 2030 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2030 |
| 2031 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2031 |
| 2032 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2032 |
| 2033 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2033 |
| 2034 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2034 |
| 2035 | 975,872 | | | 975,872 | 927,078 | 48,794 | 975,872 | 0 | 0 | | 2035 |
| 2036 | 975,872 | | | 975,872 | 598,320 | 377,552 | 975,871 | 0 | 0 | | 2036 |
| 2037 | 975,872 | | | 975,872 | 598,320 | 377,552 | 975,872 | 0 | 0 | | 2037 |
| 2038 | 975,872 | | | 975,872 | 122,649 | 853,223 | 975,872 | 0 | 0 | | 2038 |
| 2039 | 975,872 | | | 975,872 | 122,649 | 853,223 | 975,872 | 0 | 0 | | 2039 |
| 2040 | 975,872 | | | 975,872 | | | 0 | 975,872 | 975,872 | | 2040 |
| 2041 | 975,872 | | | 975,872 | | | 0 | 975,872 | 1,951,744 | | 2041 |
| 2042 | 975,872 | | | 975,872 | | | 0 | 975,872 | 2,927,616 | | 2042 |
| 2043 | 975,872 | | | 975,872 | | | 0 | 975,872 | 3,903,487 | | 2043 |
| 2044 | 975,872 | | | 975,872 | | | 0 | 975,872 | 4,879,359 | | 2044 |
| 2045 | 975,872 | | | 975,872 | | | 0 | 975,872 | 5,855,231 | | 2045 |
| 2046 | 975,872 | | | 975,872 | | | 0 | 975,872 | 6,831,102 | | 2046 |
| 2047 | 975,872 | | | 975,872 | | | 0 | 975,872 | 7,806,974 | | 2047 |
| | | | | | | | | | | | |
| Total | 23,820,343 | 1,600,000 | 2,900,000 | 28,320,343 | 17,446,326 | 3,067,043 | 20,513,369 | | | | Total |

Notes:

¹Revenues, expenditures and fund balance shown for 2017 are actual. (Source - DOR Form PE-300 and City provided financial statements.)

²Includes street improvements, streetscaping and landscaping, stormwater management system improvements, communications infrastructure, professional service and organizational costs, administrative costs, and financing costs.

Table 3 – Cash Flow

Projected TID Closure

SECTION 11:

Annexed Property

A tax incremental district cannot include annexed territory unless at least three years have elapsed since the annexation, or certain other requirements are met. None of the property within the proposed District boundary was annexed during the past three years.

SECTION 12:

Proposed Zoning Ordinance Changes

The proposed Plan Amendment is in general conformance with the City's current zoning ordinances. Individual properties may require rezoning at the time of development.

SECTION 13:

Proposed Changes in Master Plan, Map, Building Codes and Ordinances

The proposed Plan Amendment is in general conformance with the City's Comprehensive Plan. Development within the District will be required to conform to State Building Codes and will be subject to the City's permitting and inspection procedures. The proposed Plan conforms to all relevant State and local ordinances, plans, and codes. No changes to the existing regulations are proposed or needed.

SECTION 14:

Relocation

Should implementation of this Plan Amendment require relocation of individuals or business operations, relocations will be handled in compliance with Wis. Stat. Chapter 32 and Wis. Admin. Code ADM 92

SECTION 15:

Orderly Development of the City

This Plan promotes the orderly development of the City by creating redevelopment opportunity through provision of necessary and appropriate financial incentives for private redevelopment project within the District. Through use of tax increment financing, the City can attract new investment that results in increased tax base. Development will occur in an orderly fashion in accordance with approved plans so that the Project will be compatible with adjacent land uses. Development of new uses in the District will add to the tax base and will generate positive secondary impacts in the community such as increased employment opportunities, housing, lodging, parking facilities and increased direct and indirect spending within the local economy.

SECTION 16:

List of Estimated Non-Project Costs

Non-Project Costs are public works projects which only partly benefit the District. Costs incurred that do not benefit the District may not be paid with tax increments. Examples of non-project costs are:

- A public improvement made within the District that also benefits property outside the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- A public improvement made outside the District that only partially benefits property within the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- Projects undertaken within the District as part of the implementation of this Project Plan, the costs
 of which are paid fully or in part by impact fees, grants, special assessments, or revenues other
 than tax increments.

No improvements to be made within the District will benefit property outside the District. Furthermore, there will be no improvements made outside the District that will only partially benefit the District.

SECTION 17:

Opinion of Attorney for the City of Racine Advising Whether the Plan is Complete and Complies with Wisconsin Statutes 66.1105

Scott R. Letteney City Attorney

Nicole F. Larsen Deputy City Attorney

Stacey Salvo Paralegal Office of the City Attorney



City of Racine, Wisconsin

Nhu H. Arn Assistant City Attorney

Marisa L. Roubik Assistant City Attorney

Karen J. Wirtz Executive Legal Assistant

November 20, 2018

Mayor Cory Mason City of Racine 730 Washington Avenue Racine, Wisconsin 53403

RE: City of Racine, Wisconsin Tax Incremental District No. 21 Creation

Dear Mayor Mason:

As City Attorney for the City of Racine, I have reviewed the Project Plan and, in my opinion, have determined that it is complete and complies with Wisconsin Statutes Section 66.1105(4)(f).

1

Sincerely.

City Attorney

City Hall 730 Washington Avenue, Room 201 Racine, Wisconsin 53403 262-636-9115 262-636-9570 FAX

SECTION 18:
Calculation of the Share of Projected Tax Increments
Estimated to be Paid by the Owners of Property in the
Overlying Taxing Jurisdictions

| | | | | by Jurisdiction | | |
|--------------|------------------|-----------------|-----------------|-----------------|------------|-------------|
| | Statement of Tax | xes Data Year: | 2017 | Percentage | | |
| | Racine County | | 11,201,594 | 10.87% | | |
| | Gateway Techr | nical College | 2,599,919 | 2.52% | | |
| | City of Racine | | 57,219,711 | 55.50% | | |
| | Racine Unified | School District | 32,072,349 | 31.11% | | |
| | Total | | 103,093,573 | | | |
| | | | | Gateway | | |
| | | | Racine Unified | Technical | | |
| Revenue Year | Racine County | City of Racine | School District | College | Total | Revenue Yea |
| 2021 | 4,079 | 20,839 | 11,680 | 947 | 37,546 | 2021 |
| 2022 | 25,837 | 131,979 | 73,976 | 5,997 | 237,789 | 2022 |
| 2023 | 79,380 | 405,488 | 227,281 | 18,424 | 730,574 | 2023 |
| 2024 | 79,380 | 405,488 | 227,281 | 18,424 | 730,574 | 2024 |
| 2025 | 82,780 | 422,854 | 237,015 | 19,213 | 761,862 | 2025 |
| 2026 | 90,041 | 459,947 | 257,806 | 20,899 | 828,693 | 2026 |
| 2027 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2027 |
| 2028 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2028 |
| 2029 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2029 |
| 2030 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2030 |
| 2031 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2031 |
| 2032 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2032 |
| 2033 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2033 |
| 2034 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2034 |
| 2035 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2035 |
| 2036 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2036 |
| 2037 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2037 |
| 2038 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2038 |
| 2039 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2039 |
| 2040 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2040 |
| 2041 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2041 |
| 2042 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2042 |
| 2043 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2043 |
| 2044 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2044 |
| 2045 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2045 |
| 2046 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2046 |
| 2047 | 106,033 | 541,635 | 303,593 | 24,611 | 975,872 | 2047 |
| | 2,588,191 | 13,220,932 | 7,410,494 | 600,726 | 23,820,343 | |