

September 16, 2014

# Project Plan for the Creation of Tax Incremental District No. 18



Prepared by Ehlers & Associates Planning Assistance and Maps by Vandewalle & Associates

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Approval by the Joint Review Board:	September 26, 2014



# Tax Incremental District No. 18 Project Plan

### City of Racine Officials

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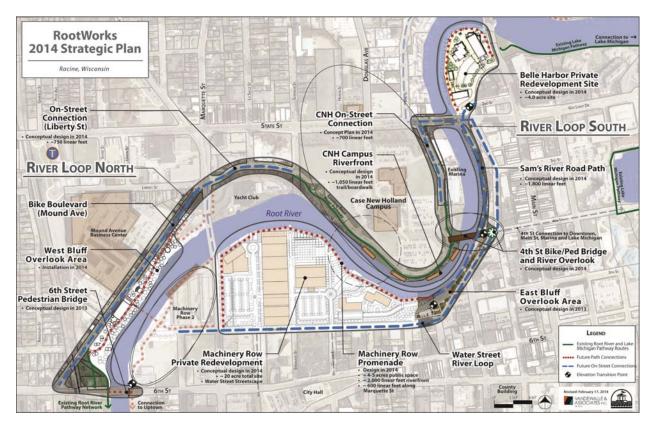


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### Introduction – Project Background

The decline in manufacturing in the heart of the City of Racine, one of Wisconsin's key historic industrial coastal communities, has left behind underutilized and largely blighted property along and minimal access to the Root River which once shaped the area's geography, culture, and economy. After years of neglect, and following the completion of the *RootWorks: Root River Corridor Redevelopment Plan (RootWorks)*, adopted July 2012, the area is poised again to become the center for Racine's economic revitalization through increasing public outdoor recreation space along the River.

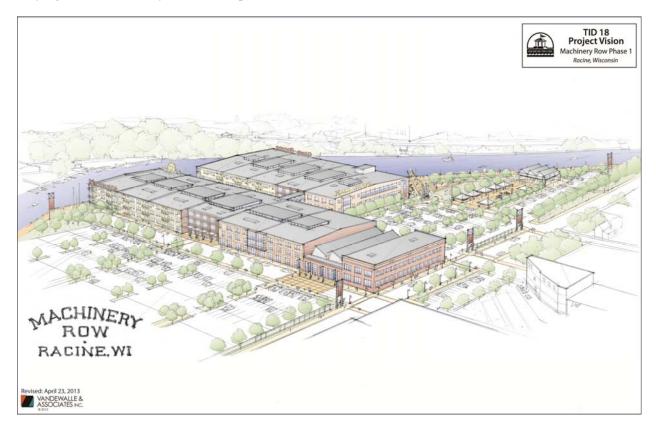


*RootWorks* includes a revitalization strategy for redevelopment of the 325-acre area in the core of the City. The Plan specifically focuses on achieving four goals: Create a Sense of Place; Stimulate Economic Growth; Allow Public Access and Interaction; and Improve Water Quality. These four goals are integrated into Plan recommendations and implementation strategies. The Plan identifies several sub-areas for targeted investment, including a group of former commercial, industrial and marine storage properties collectively known as Machinery Row.

The Machinery Row Area has emerged as an economic development priority for the City and its project partners. The area includes various potential redevelopment sites which the City identified in the *RootWorks* planning process. In their current state, these sites are underutilized and, given their prominent location, also impact the economic vitality and appeal of downtown Racine more broadly.

The approximately 20-acre Machinery Row Phase I redevelopment site is located at the center of Tax Incremental District No. 18 (the "TID", "TID No. 18", or the "District") on the southern bank of the Root River, between South Marquette Street to the west, Sam's River Road to the east, and Water Street to the south. Historically, the site was a manufacturing center, housing companies such as J.I. Case PlowWorks,

Mitchell Wagons, Fish Brothers, Massey Harris Co., and Western Publishing. The site contains two large, historic manufacturing buildings, which are currently used for warehousing and manufacturing. Surrounding these buildings are a mix of metal sided industrial buildings, boat and vehicle storage, a metal seawall, overhead power line towers, and numerous adjacent commercial and industrial parcels in varying states of vacancy and/or disrepair.



Given the size and scale of redevelopment activities being pursued on the Machinery Row site, ongoing Plan implementation activities have focused on the identification of specific physical improvements to public utilities and right of ways, environmental evaluation of the riverfront that must be completed as part of an anticipated multi-phase, mixed-use development. TID No. 18 is being created to address those infrastructure and redevelopment needs and opportunities and provide a critical funding tool to implement the recommendations contained in the Plan.

The *RootWorks* area will not fully realize its potential without public improvements in infrastructure along the riverfront and, more importantly, a public commitment to redevelopment. The creation of TID No. 18 would provide the financing vehicle for the City to undertake the public improvements necessary to stimulate private reinvestment and redevelopment within Machinery Row and the greater *RootWorks* area. Without these public improvements, it is unlikely that significant redevelopment or revitalization of the area within the proposed TID would occur. In fact, it is more likely that the area would continue its slow decline, economically, socially and physically

### **Description of District**

#### Type of District, Size and Location

TID No. 18 is proposed to be created as a blighted area district and comprises 32 parcels totaling approximately 42 acres. The estimated base value of the land, improvements and personal property located within the District is approximately \$10.2 million. A map of the proposed boundaries is located in Section 3 of this plan.

#### Estimated Total Project Expenditures.

The purpose of TID No. 18 is to provide the necessary improvements in public infrastructure to eliminate blight, encourage economic development, and increase property values. This project plan is written to provide funding for infrastructure improvements aimed at stimulating and enhancing economic development opportunities. Expenditures would be permitted to be made within the first 22 years of the District's life. Within that period, the City anticipates making project cost expenditures of approximately \$30.5 million. These are projects that the City has identified as being "priority" projects that must be undertaken to fully achieve the objectives for the area. The City has also identified an additional \$16.4 million in eligible "contingent" project costs that it may undertake if the tax increments generated exceed the levels anticipated in this plan. The projects are expected to be financed with General Obligation Bonds issued by the City, however, the City may use other alternative financing methods which may provide overall lower costs of financing, preserve debt capacity, mitigate risk to the City, or provide other advantages as determined by the Common Council. A discussion and listing of other possible financing mechanisms, as well as a summary of total project financing, is located in Section 10 of this plan. The Common Council is not mandated to make the public expenditures in this plan. The public expenditures are an itemization of TIF-eligible project costs that the City may undertake as well as a guide for the Plan Commission and City Council to assist them in the decision-making process for public expenditures. Redistribution of project costs within the total budget estimate will not require amendments to the plan, provided that the project meets the purpose and intent of TID No. 18.

#### Economic Development

As a result of the creation of this District, the City projects that over time additional land and improvements value of approximately \$114 million will be created as a result of redevelopment and appreciation in the value of the redeveloped and other existing properties. This additional value will be a result of the improvements made and projects undertaken within the District. A table detailing assumptions as to the timing of new development and redevelopment and associated values is located in Section 10 of this Plan. In addition, creation of the District is expected to result in other economic benefits as detailed in the Summary of Findings hereafter.

#### Expected Termination of District

Based on the Economic Feasibility Study located in Section 10 of this plan, this District would be expected to generate sufficient tax increments to recover all project costs by the year 2034; eight years earlier than the 27 year maximum life of this District.

### Summary of Findings

As required by Wisconsin Statutes Section 66.1105, and as documented in this Project Plan and the exhibits contained and referenced herein, the following findings are made:

- 1. That "but for" the creation of this District, the development projected to occur as detailed in this Project Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the City. In making this determination, the City has considered the following information:
  - The proposed developer of the Machinery Row Phase I redevelopment site has identified a gap of \$6,500,000 between the capital requirement to undertake the project, and available non-TIF public and private funding sources. The City has engaged auditing and accounting firm CliftonLarsonAllen to provide a review of the developer's sources and uses, and cash flows and to provide an independent opinion as to need for public investment in the project.
  - To support redevelopment within the District the City will need to make a substantial investment to pay for the costs of necessary public infrastructure. Due to extensive investment required, the City has determined that redevelopment of the area will not occur solely as a result of private investment. Accordingly, the City finds that absent the use of TIF, redevelopment of the area is unlikely to occur.
- 2. The economic benefits of the Tax Incremental District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements. In making this determination, the City has considered the following information:
  - As demonstrated in the Economic Feasibility Section of this Project Plan, the tax increments projected to be collected are expected to be sufficient to pay for the proposed project costs.
  - The development expected to occur within the District in the first phase would create an expected 107 residential units for occupancy in 2015, providing housing opportunities for workers. The development expected to occur within the District in the second phase would create another estimated 200, anticipated for 2017. Over time the District is expected to add a total of 800 residential units to support the large existing downtown workforce as well as the new growth in jobs resulting from RootWorks and other downtown redevelopment.

# 3. The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions.

- If approved, the District's creation would become effective for valuation purposes as of January 1, 2014. As of this date, the values of all existing development would be frozen and the property taxes collected on this base value would continue to be distributed amongst the various taxing entities as they currently are now. Taxes levied on any additional value established within the District due to new construction, renovation or appreciation of property values occurring after January 1, 2014 would be collected by the TID and used to repay the costs of TIF-eligible projects undertaken within the District.
- Since the development expected to occur is unlikely to take place or in the same manner without the use of TIF (see Finding #1) and since the District will generate economic benefits that are more than sufficient to compensate for the cost of the improvements (see Finding #2), the City reasonably concludes that the overall benefits of the District outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions. It is further concluded that since the "but for" test is satisfied, there would, in fact, be no foregone tax

increments to be paid in the event the District is not created. As required by Section 66.1105(4)(i)4, a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been made and can be found in Appendix A of this plan.

- 4. Not less than 50% by area of the real property within the District is a blighted area within the meaning of Wisconsin Statutes Section 66.1105(2)(ae)1. Furthermore, any property standing vacant for the entire seven years preceding adoption of the Creation Resolution does not comprise more than 25% of the area in the District in compliance with Wisconsin Statutes Section 66.1105(4)(gm)1.
- 5. Based upon the findings, as stated above, the District is declared to be a blighted area District based on the identification and classification of the property included within the District.
- 6. The project costs relate directly to promoting the elimination of blight consistent with the purpose for which the District is created.
- 7. The improvement of such area is likely to enhance significantly the value of substantially all of the other real property in the District.
- 8. The equalized value of taxable property of the District, plus the value increment of all existing tax incremental districts within the City, does not exceed 12% of the total equalized value of taxable property within the City.
- 9. The City estimates that approximately 20% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wisconsin Statutes Sections 66.1105(5)(b) and 66.1105(6)(am)1.
- 10. The Project Plan for the District in the City is feasible, and is in conformity with the master plan of the City.

### SECTION 2: Type and General Description of District

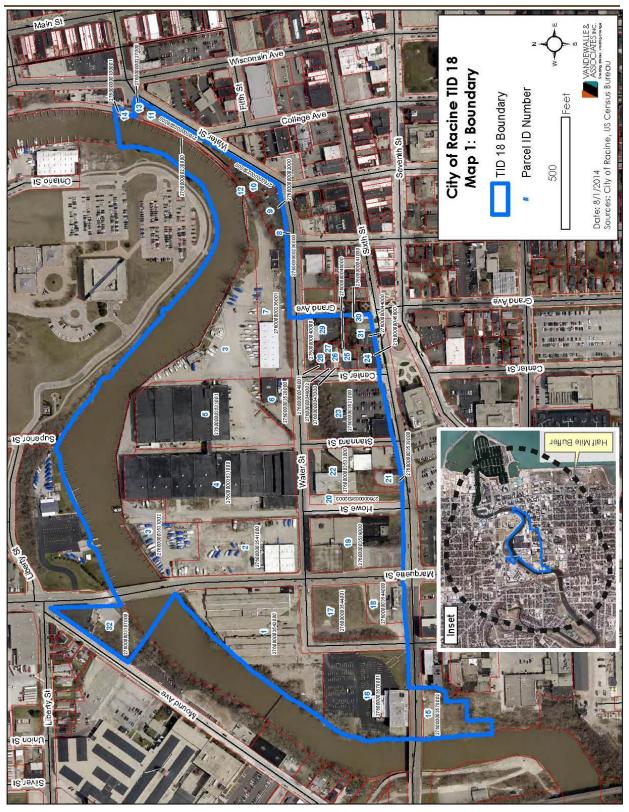
The District is being created by the City under the authority provided by Wisconsin Statute Section 66.1105. The District is created as a "Blighted Area District" based upon a finding that at least 50%, by area, of the real property within the District is blighted. In Section 5 of this Plan, the City has identified those properties within the District that meet the criteria of "blighted areas" as defined in Wisconsin Statutes Section 66.1105(2)(ae)1 and relies on these characterizations as the basis for making the above finding.

Property standing vacant for seven years immediately preceding adoption of the Creation Resolution for this District will not comprise more than 25% of the area in the District in compliance with Wisconsin Statutes Section 66.1105(4)(gm)1. A calculation demonstrating compliance with this test is found as part of the Preliminary Parcel List in Section 5 of this plan.

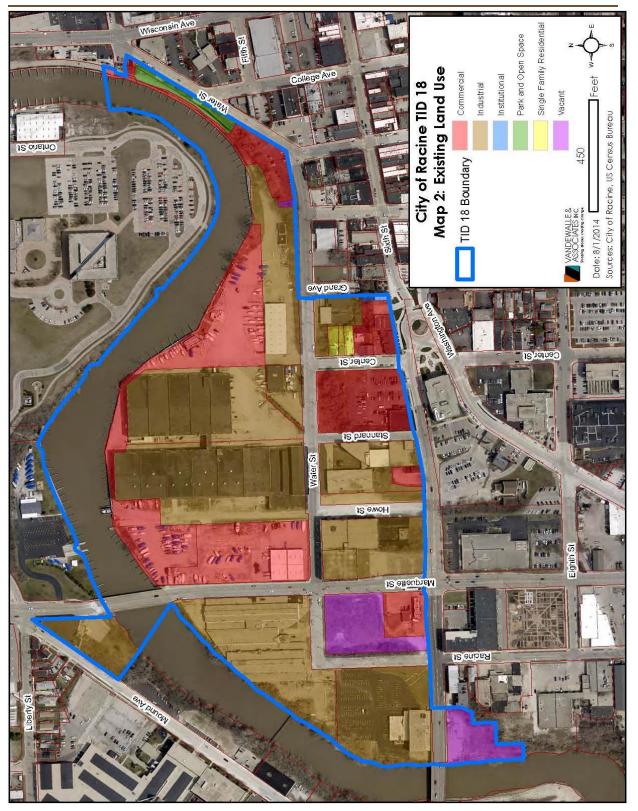
A map depicting the boundaries of the District is found in Section 3 of this Plan, and a map depicting the proposed uses of the District is found in Section 8 of this Plan. The City intends that TIF will be used to assure that private development occurs within the District consistent with the City's redevelopment objectives. This will be accomplished by installing public improvements and making necessary related expenditures to promote redevelopment within the District. The goal is to increase the tax base and to provide for and preserve employment opportunities within the City. The project costs included in this Plan relate directly to the elimination of blight and are consistent with the purpose for which the District is created.

Based upon the findings, as stated within this Plan, the District is declared to be a blighted area District based on the identification and classification of the property included within the district.

### SECTION 3: Map of Proposed District Boundary



SECTION 4: Map Showing Existing Uses and Conditions



# City of Racine, Wisconsin

Daca	Dra	o o veto v	Infe		
Base	PIO	perty	Inic	ormat	.101

Гах	Increment District # 18																				
Base	Property Information																				
Property Information Assessment Information							Equalized Value			Blighted Conditions <sup>1</sup>					District Cla	ssification	Comments				
Иар	Devel Number - Chart Address	<b>2</b>	Municipally Owned	land		PP -	Tabal	Equalized Value	land	lana	22	Tetel		Buildings Old	Vent., Light, Air, Sani.,	Population, High Density, Over-	Life or	Deteriorated Structure or			
1	Parcel Number Street Address 276000003542000 526 MARQUETTE ST	Owner MARQUETTE WAREHOUSE, LLC	Acreage 4.42	Land 365,900	Imp 404,100		Total 770,600	Ratio 103.61%	Land 353,151	Imp 390,020	PP 579	Total 743,75		or Obsolete	Open Space X	crowding	Property	Surface X	Blighted 4.42	Vacant	
2	276000003541000 1010 WATER ST	AZARIAN, SAM + SONS MARINA, INC	2.64	276,900	100,100		377,000	103.61%	267,252	96,612	0	363,864		x	~			x	2.64		Demo - Also Contaminated
3	276000003531002 702 WATER ST	AZAR, LLC	4.98	459,500	72,500		553,900	103.61%	443,490	69,974	21,137	534,60		x				x	4.98		Contaminated
4	276000003531000 900 WATER ST	OLSON, RICHARD C	5.23	558,500	863,500		,422,000	103.61%	539,041	833,414				x	x			x	5.23		containinatea
5	276000003531001 820 WATER ST	BJJ, LLC	4.07	442,700	591,300	23,400 1,0		103.61%	427,275	570,698	22,585	1,020,55		x	x			x	4.07		
6	276000003528000 800 WATER ST	AZARIAN, SAM + SONS MARINA INC	0.65	67,200	61,800		129,000	103.61%	64,859	59,647	0	124,50	-	х	x			x	0.65	C	).65 Demo
7	276000000236001 712 WATER ST	AZARIAN, SAM + SONS MARINA INC	2.40	254,200	144,800		399,000	103.61%	245,343	139,755	0	385,09		x					2.40		2.40 Demo
8	276000000002000 512 WATER ST	AZAR, LLC	0.04	4,200	0		4,200	103.61%	4,054	0	0	4,054						x	0.04		0.04
9	27600000236000 502 WATER ST	SW INCOME PROPERTIES LLC	0.37	66,500	0		66,500	103.61%	64,183	0	0	64,18						x	0.37		0.37
10	276000000232000 482 WATER ST	SW INCOME PROPERTIES LLC	0.41	41,000	0		41,000	103.61%	39,571	0	0	39,57						x	0.41		0.41
.1	276000000228000 404 WATER ST	RACINE, CITY OF (SAM AZARIAN OVERLOOK)	0.28 X	0	0		0	103.61%	0	0	0	(	0								
2	27600000230000 470 WATER ST.	AZARIAN SAM + SONS MARINA	0.59	61,500	204,500	:	266,000	103.61%	59,357	197,375	0	256,73	2					x	0.59		
3	276000000227000 309 FOURTH ST	PUGH, W H OIL CO	0.04	13,100	83,900		97,000	103.61%	12,644	80,977	0	93,620	0	х				x	0.04		
.4	27600000010010 308 FOURTH ST	AZARIAN SAM + SONS MARINA INC	0.03	3,200	8,800		12,000	103.61%	3,089	8,493	0	11,58	2					x	0.03		
.5	276000003578002 1229 SIXTH ST	GOSPEL LIGHTHOUSE PENTEC	1.02	0	0		0	103.61%	0	0	0	(	0					x	1.02	C	0.00
.6	276000003578001 1230 SIXTH ST	GOSPEL LIGHTHOUSE PENTEC	3.29	0	0		0	103.61%	0	0	0	(	0	х					3.29	C	0.00
7	276000003544001 626 S MARQUETTE ST	JALIL M. MIAN	1.52	118,000	0	:	118,000	103.61%	113,889	0	0	113,88	9					x	1.52		Contaminated
8	276000003544000 1100 SIXTH ST	JALIL M MIAN	0.69	101,500	202,500	:	304,000	103.61%	97,964	195,444	0	293,40	8	х					0.69		
.9	276000003539000 615 S MARQUETTE ST	MARQUETTE DISTRIBUTION C	2.18	166,900	586,100	-	753,000	103.61%	161,085	565,679	0	726,76	4 <b>X</b>	x	х			x	2.18		
20	276000003532003 922 SIXTH ST	MARQUETTE DISTRIBUTION C	0.42	17,600	0		17,600	103.61%	16,987	0	0	16,98	7					x	0.42	C	).42
1	2760000003538000 910 SIXTH ST	J + A OF RACINE LLC	0.21	21,000	139,000	10,900	170,900	103.61%	20,268	134,157	10,520	164,94	5	х					0.21		
2	2760000003533000 620 STANNARD ST	TOEPPE PROPERTIES INC	1.68	71,500	239,400	3	310,900	103.61%	69,009	231,059	0	300,06	8	х				x	1.68		
3	276000003521000 816 SIXTH ST	G R S DEVELOPMENT, LLC	2.03	289,000	1,361,000	128,800 1,	,778,800	103.61%	278,931	1,313,580	124,312	1,716,82	3	х					2.03		
4	2760000045000 716 SIXTH ST	KNECHT, WILLAIN A	0.20	57,100	198,900	:	256,000	103.61%	55,111	191,970	0	247,08	0 <b>X</b>	x	x	x			0.20		
5	2760000046000 519 CENTER ST	J + J PROPERTIES RACINE, LLC	0.18	33,200	86,800	8,300	128,300	103.61%	32,043	83,776	8,011	123,83	0 <b>X</b>	x					0.18		
6	27600000047000 513 CENTER ST	DEMARCO, TOM	0.10	10,200	0		10,200	103.61%	9,845	0	0	9,84	5					x	0.10	C	D.10
7	27600000049002 511 CENTER ST	DE MARCO THOMAS A	0.06	7,600	17,400		25,000	103.61%	7,335	16,794	0	24,129		x					0.06		
8	27600000049001 509 CENTER ST	DE MARCO THOMAS A	0.11	10,800	25,200		36,000	103.61%	10,424	24,322	0	34,74		x				x	0.11		
9	2760000040000 701 WATER ST	VAN DER ZEE, WILLIAM P	0.66	114,200	129,400	7,600	251,200	103.61%	110,221	124,891	7,335	242,44	8	x	x				0.66		
0	27600000041000 700 SIXTH ST	RACINE, CITY OF(BI-CENTENNIAL GARDENS	0.05 X	0	0		0	103.61%	0	0	0	(	-	x					0.05		0.00
81	27600000044000 710 SIXTH ST	PEGLEG PROPERTIES LLC	0.31	87,500	152,500		265,600	103.61%	84,451	147,187	24,708	256,34		x					0.31		
32	276000003107000 1101 MOUND AVE	STANLEY E. + REBECCAH POSTORINO	1.22	29,500	555,500	40,200	625,200	103.61%	28,472	536,145	38,799	603,41	7	x					1.22		
		Total Acreage	e 42.08	3 750 000	6,229,000	267,300 10,3	246 300		3,619,342	6 011 968	257,987								41.8	Δ	1 39
				3,730,000	3,223,000	207,300 10,			5,015,572	0,011,000	237,307								99.33%		
										Estimated E	Base Value	9,889,29	6 Notes: <sup>1</sup> Bligh	ted conditions	s as identified l	by City of Racine	e 8-5-2014				

### SECTION 6: Equalized Value Test

The following calculations demonstrate that the City is in compliance with Wisconsin Statutes Section 66.1105(4)(gm)4.c., which requires that the equalized value of the taxable property in the proposed District, plus the value increment of all existing tax incremental districts, does not exceed 12% of the total equalized value of taxable property within the City.

The equalized value of the increment of existing tax incremental districts within the City, plus the estimated base value of the proposed District, totals \$68,726,346. This value is less than the maximum of \$384,998,748 in equalized value that is permitted for the City of Racine. The City is therefore in compliance with the statutory equalized valuation test and may proceed with creation of this District.

Tax Increment District # 18											
Valuation Test Compliance Calculation											
Creation Date	9/16/2014										
	Valuation Data Currently Available 2014 (Preliminary)	Dollar Charge	Percent Change	Valuation Data Est. Creation Date							
Total EV (TID In)	3,208,322,900			3,208,322,900							
12% Test	384,998,748			384,998,748							
Increment of Existing TIDs											
TID #2	0			0							
TID #8	19,034,250			19,034,250							
TID #9	27,095,100			27,095,100							
TID #10	0			0							
TID #11	0			0							
TID #12	4,889,200			4,889,200							
TID #13	7,784,000			7,784,000							
TID #14	34,500			34,500							
TID #15	0			0							
TID #16 TID #17	0 0			0 0							
Total Existing Increment	58,837,050			58,837,050							
Projected Base of New or Amended District	9,889,296			9,889,296							
Total Value Subject to 12% Test	68,726,346			68,726,346							

### SECTION 7: Statement of Kind, Number and Location of Proposed Public Works and Other Projects

This section describes the proposed TID No. 18 projects and their estimated costs. These are referred to as Project Costs. The Table found in Section 9 details the projects, their estimated costs, and breaks them into two phases. These Project Costs are preliminary estimates and may be adjusted and refined. The adjustments and refinements may include changing the year in which a project activity is undertaken and reallocating the cost of specific projects within the limitation of the total estimated project costs. The City reserves the right to increase these costs to reflect inflationary increases and other uncontrollable circumstances between 2015 and the time of construction. The City also reserves the right to increase certain project costs to the extent others are reduced or not implemented, without amending the project plan. The tax increment allocation is preliminary and is subject to adjustment based upon the implementation of the City Plan Commission to be reviewed and adopted by the Common Council. Project Costs will be diminished by any income, special assessments or other revenues, including user fees or charges. To the extent the costs benefit the City outside TID No. 18, that proportionate share of the

cost is not a Project Cost.

The Project Plan for TID No. 18 should be considered as a local enabling tool that allows the City Plan Commission, the Redevelopment Authority (RDA) and Common Council to implement the project activities described herein. Project expenditures will require specific action by the Common Council even though they are included in this Project Plan.

The proposed project costs included in Section 9 have been established on the basis of providing public improvements that have the greatest chance of stimulating immediate economic development. Scheduling of project activities will be monitored to ensure that the projected economic stimulation is occurring prior to proceeding with other project activities. This monitoring will occur on an annual basis. If economic conditions are not altered by the proposed project activity, other project activities may be delayed and/or removed from the project schedule. The goal of the proposed project costs is to provide the necessary public improvements to attract and stimulate private reinvestment and redevelopment.

Redevelopment of the Machinery Row Area should increase economic activity and connectivity between the existing Root River Pathway and to the nearby Downtown business district, as well as spur activity on nearby redevelopment sites. Public amenities should celebrate the industrial heritage of the site, and provide opportunities for educational and artistic displays and artifacts. Projects intended to facilitate further reinvestment include:

1. Machinery Row Public Streets & Utilities. To facilitate improved access to redevelopment sites within the District, the City may need to construct or extend existing streets, alleys, and access drives. Public street improvements are expected to include, but are not limited to: extensions of Stannard Street, Sam's River Road and Center Street; construction of a new access road immediately west of the 900 Water Street building; reconstruction of a portion of Water Street, and replacing Water Street underground power lines. There may be inadequate water distribution facilities serving the District. To allow redevelopment to occur, the City may need to construct, alter, rebuild or expand water system infrastructure within TID No. 18. Eligible Project Costs are expected to include public water and sanitary sewer upgrades, and the installation of a private water loop serving the Machinery Row site. Other improvements to underground electrical, storm sewer, sanitary sewer, water, and/or telecommunications infrastructure may be undertaken by the City as necessary pursuant to this Project Plan, and are considered eligible Project Costs.

- 2. Water Street Streetscape. In order to attract redevelopment consistent with the objectives of this Plan, the City may install amenities to enhance development sites, rights-of-way and other public spaces. These amenities are expected to include, but are not limited to: wood pylon features, trees, wayfinding signage and landscaping along the Water Street entrance to Machinery Row; lighting of streets, sidewalks, and other public areas, installation of planters, benches, clocks, trash receptacles and similar items; and installation of brick or other decorative walks, terraces and street crossings as deemed appropriate.
- **3.** Machinery Row Entrance Plaza. Similarly, an entrance plaza within the Machinery Row redevelopment area itself will serve as an attractive and symbolic gateway to the redeveloped District, and may include elements such as gateway signage; public art or historic heritage feature; wood pylon features; colored concrete; sidewalks, trees, trash receptacles and landscaping as appropriate.
- 4. Machinery Row Green Infrastructure/Stormwater Best Management Practices. Currently the Machinery Row project Area experiences significant run-off, potentially contaminating the Root River, based on the prevalence of impervious pavement. To manage this stormwater runoff, the City may need to construct, alter, rebuild or expand stormwater management infrastructure within TID No. 18. Eligible Project Costs include, but are not limited to, construction of evapotranspiration ponds, green parking lot bioswales, green street planters, rain gardens, outfall infiltration cisterns, aeration jets, porous concrete pavers, roof water collection systems, and water features as a stormwater harvesting/management technique.
- 5. Machinery Row Parking Lots. Parking lots to support new development are necessary to accommodate new businesses, residents and visitors to the Machinery Row Area TID No. 18. East and West parking lots on either side of the 900 Water Street building are planned, and may also include flexible event staging/parking near the riverfront. Additional public or private parking lots may be developed over the long-term in the greater Machinery Row Area.
- 6. Machinery Row River Edge Improvements. Improvements to existing infrastructure immediately adjacent to the Root River may be needed to shore up existing infrastructure and control sediment and erosion along the banks of the Root River, as well as facilitate public safety along the planned Promenade. Activities pursuant to this category may include replacement of the existing seawall and natural river edge treatments of native plants and rip rap.
- 7. Machinery Row Promenade. The approximately 3.5 acre area of Machinery Row Promenade will include six waterfront zones for public gathering, event, passive and active recreation, and access to the Root River. Site preparation and construction activities related to the creation of a publicly owned and maintained Promenade, a critical component to attracting a variety of uses and enhance recreational opportunities along the riverfront may include vegetation removal; construction of a concrete walkway and seawall cap; installation of trees, planters, benches, lighting bollards, natural plantings, trash receptacles, drinking fountains, and lighting controls and infrastructure as deemed necessary to the safe operation of the Promenade for public and private uses.
- 8. Machinery Row Promenade Area Harbor Activity Zone. The Machinery Row Promenade Area features several subcomponents of expenditure that are considered eligible Project Costs. Eligible elements within the Harbor Activity Zone may include, but are not limited to: stairs, harbor flags, plantings, concrete ramps and walkways, floating piers, and wooden pylons.

- **9.** Machinery Row Promenade Area Point Park. Site preparation and aesthetic improvements are necessary to promote the Machinery Row Point Park as a suitable public recreational space and promote the site's historic importance to Racine's economy. Eligible project costs may include, but are not limited to: construction of scenic overlooks, trellis, poured concrete and pavilions; installation of turf, native plantings benches, interpretive panels and historic artifacts.
- **10.** Machinery Row Promenade Area Root River Heritage & Event Space. TID No. 18 is expected to host a substantial public space suitable for large events, concerts, festivals and general recreation. Project costs related to the creation of a flexible, multipurpose public space may include, but are not limited to: a performance stage, poured concrete, trees, trellis/seating, turf, landscaping, pedestrian lights, light controls and conduits, benches, flag poles and wood pylons. Interpretive displays, public art and historic artifacts may be purchased and installed to promote thematic continuity within Machinery Row and honor the District's manufacturing heritage.
- 11. Machinery Row Promenade Area River Access. Reopening the riverfront to public use after more than one hundred years of private ownership is a priority of redevelopment desired within TID No. 18. Eligible Project Costs pursuant to this goal may include, but are not limited to: construction of scenic overlooks, poured concrete, trees, and site appropriate landscaping; installation of turf, pedestrian lights, controls and conduits; boating access facilities including floating platforms, floating pier ramps with railings and benches; and aesthetic improvements to an existing waterfront crane and other site features.
- 12. West Bluff Overlook. The City is in the process of acquiring the *RootWorks* Area titled the West Bluff Overlook as new parkland and off road connection along the Root River Pathway (within <sup>1</sup>/<sub>2</sub> mile radius of the TID No. 18 boundary). The West Bluff Overlook Design plans for pathway, scenic overlook and parkland area which complement the City's Jens Jensen-designed park system. The project includes:
  - Trail ~1,500 linear feet including retaining walls and railings.
  - Park features including landscaping, grading, lighting, benches
  - Historic Western Publishing Pedestrian Bridge rehabilitation
  - Bicycle Boulevard features street markings and signage
  - Outdoor Classroom
  - West Bluff Overlook feature defined by a Council Ring inspired gathering space that overlooks the Root River valley. The Overlook will provide long vistas up-river toward Racine's parkway system and down-river toward Downtown, the Harbor, the planned East Bluff Overlook and Machinery Row redevelopment area.
  - Outdoor Classroom education node and interpretive features to promote environmental education, Racine's industrial heritage, and Machinery Row interpretive features to connect the West Bluff to viewpoints across river.
  - Reuse of existing commercial building (1251 Mound) for park related use.
  - 6<sup>th</sup> Street Bridge Pedestrian "Marsupial Bridge" connection.
- **13. Property Acquisition for Redevelopment.** In order to promote and facilitate redevelopment the City may acquire property within the District. The cost of property acquired, and any costs associated with the transaction, are eligible Project Costs. Following acquisition, other Project Costs within the categories detailed in this Section may be incurred in order to make the property suitable for redevelopment. Any revenue received by the City from the sale of property acquired pursuant to the execution of this Plan will be used to reduce the total project costs of the District. If total Project Costs incurred by the City to acquire property and make it suitable for development and/or redevelopment exceed the revenues or other consideration received from the sale or lease of that property, the net amount shall be considered "real property assembly costs" as defined in Wisconsin Statutes Section 66.1105(2)(f)1.c., and subject to recovery as an eligible Project Cost.

- **14. Environmental Audits and Remediation.** If it becomes necessary to evaluate any land or improvement within the District, any cost incurred by the City related to environmental audits, testing, and remediations are eligible Project Costs.
- **15. Demolition.** In order to make sites suitable for redevelopment, the City may incur costs related to demolition and removal of structures or other land improvements, to include abandonment of wells or other existing utility services.
- **16. Cash Grants (Development Incentives).** The City may enter into agreements with property owners, lessees, or developers of land located within the District for the purpose of sharing costs to encourage the desired kind of improvements and assure tax base is generated sufficient to recover project costs. No cash grants will be provided until the City executes a developer agreement with the recipient of the cash grant. Any payments of cash grants made by the City are eligible Project Costs
- 17. Projects Outside the Tax Increment District. Pursuant to Wisconsin Statutes Section 66.1105(2)(f)1.n, the City may undertake projects within territory located within one-half mile of the boundary of the District provided that: 1) the project area is located within the City's corporate boundaries and 2) the projects are approved by the Joint Review Board. The cost of projects completed outside the District pursuant to this section are eligible project costs, and may include any project cost that would otherwise be eligible if undertaken within the District. The following is a list of projects that may be undertaken in whole or in part within areas outside of, but within ½ mile of, the District boundaries:

	Phase 1 2015 (Red)	Phase 2 2016 (Orange)	Phase 3 2017 (Yellow)	Contingent 2018-Beyond (Blue)
Priority Projects				
Green Infrastructure/Stormwater Best Management Practices (includes stormwater management techniquest for areas in Machinery Row and TID 18, and 1/2 mile area)	\$600,000	\$1,400,000	\$175,000	\$2,000,000
River Loop (includes amenities, wayfinding, trails, landscaping within TID 18 and 1/2 mile area)			\$1,000,000	
River Loop River Edge Treatments (includes seawall etc. treatments within TID 18 and /2 mile area)			\$1,000,000	\$1,000,000
Other Public Streets & Utilities (includes TID 18 Area and within 1/2 mile: street reconstruction with lighting, Area utility replacement and extensions for water, storm, sanitary and interceptors)			\$3,000,000	\$3,000,000
West Bluff Overlook (within 1/2 mile: includes path, park features, bicycle boulevard, outdoor classroom, overlook, 6th Street ped/marsupial bridge)			\$1,400,000	\$4,100,000
4th Street Pedestrian Bridge (within 1/2 mile)				\$5,000,000

**18. Miscellaneous.** Miscellaneous eligible Project Costs related to the development of the elements listed above and other future projects within TID No. 18 may include design, engineering, architecture, administration and contingency costs. Additional costs may include, but are not limited to: professional service, legal and administrative costs for TID creation and administration, financing costs, interest, bond issuance and any other fees related to obtaining public financing for eligible Project Costs within TID No. 18. A category of Miscellaneous Redevelopment Funding has also been created to include TID No. 18 project marketing and recruitment of developers and businesses for redevelopment sites; low interest loans or interest write down; façade improvement projects; potential property acquisition costs as determined integral to the successful redevelopment of the project area.

The Machinery Row Development Project Management Team and Project Plan Implementation project cost has been designated to facilitate and bring to fruition successful redevelopment implementation. This cost category is further detailed in the next section.

#### Redevelopment Implementation

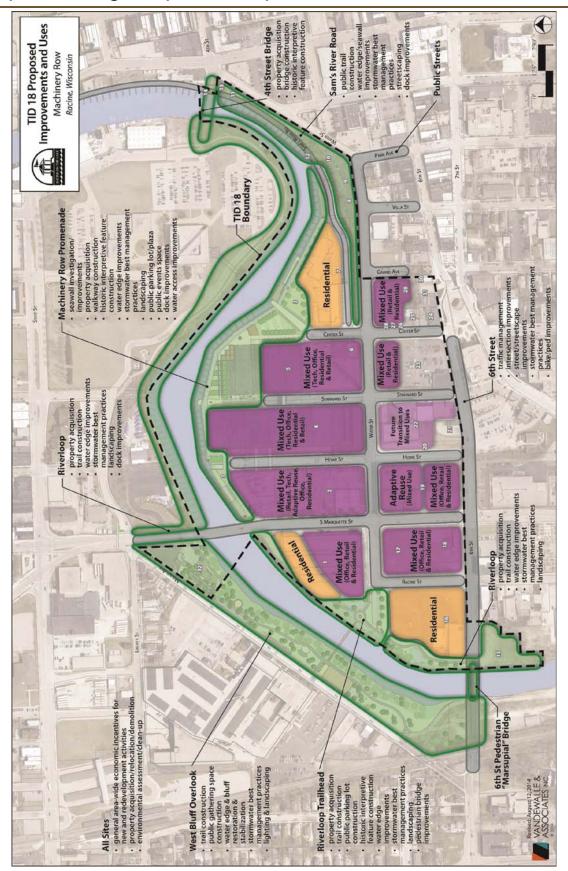
Miscellaneous Redevelopment Funding and Machinery Row Development Project Management are a key activities and expenditures for successful implementation of the TID No. 18 Project Plan. It is the intent of the City of Racine City Council and RDA to work with individual property owners on redevelopment of their individual sites by offering different types of redevelopment services. These services may include, but not be limited to: recruitment of appropriately-qualified developers for each potential redevelopment site; marketing for potential businesses; low-interest loans and/or interest write-downs for property rehabilitation and redevelopment; grants for façade improvements and/or developer recruitment; and site acquisition and preparation.

The Machinery Row Development Project Management Team is responsible for overall project management, conditioned on the review and approval of the City Council and/or the RDA. The Team's duties include the following related to TID No. 18:

- 1. Implementing this Project Plan;
- 2. Conducting more detailed planning and engineering studies;
- 3. Developing more refined land use and redevelopment plans for implementation;
- 4. Developing standards for which development within the district will need to conform to;
- 5. General guidance and referral of actions to other City Committees and the City Council;
- 6. Establishing and managing an economic development master fund;
- 7. Identifying and applying for additional non-TIF revenue sources such as grants;
- 8. Public infrastructure construction oversight;
- 9. Developing and implementing a business marketing plan;
- 10. Developer recruitment; and
- 11. Business recruitment.

Each project will need to be addressed on an individual basis with developer negotiations and ultimate development agreement that will guarantee increment and repayment of any City participation in the project. Each project will also be reviewed in a manner addressing the criteria of blight elimination, housing development, job creation, tax increment creation, and similar redevelopment criteria. One redevelopment project may address certain criteria while another may address different criteria. Consequently, the RDA and the City Council will need to review each project individually and make its determination based on the project's implementation goals. The City reserves the right to implement only those projects that remain viable as the Plan period proceeds.

SECTION 8: Map Showing Proposed Improvements and Uses



Project Plan TID No. 18 Creation Prepared by Ehlers

### **SECTION 9: Detailed List of Project Costs**

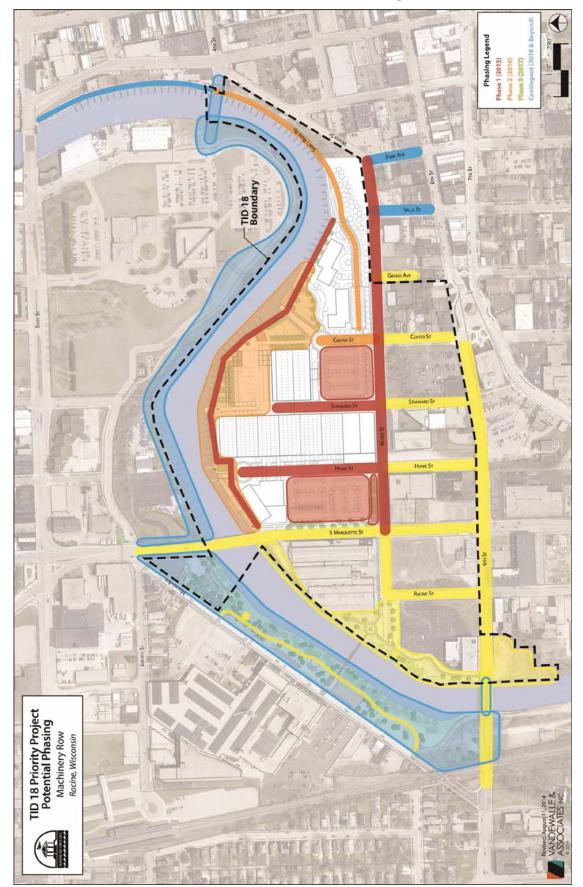
Proposed TID No. 18 Priority Projects and Cost Estimates

	Phase 1 2015 (Red)	Phase 2 2016 (Orange)	Phase 3 2017 (Yellow)	Contingent 2018-Beyond (Blue)	Potential Grants
Priority Projects					
Brownfield Site Preparation Costs (includes Machinery Row abatement and sub-surface remediation)	\$1,400,000	\$2,000,000			USEPA, WISDNR, WEDC
Stannard Street Extension	\$607,200				WEDC
Howe Street Extension	\$662,400				WEDC
Machinery Row Parking Lots (East and West) (includes parking lot, green drive with bioswales)	\$1,445,000				WEDC, WISDNR, GLRI, USEPA
River Edge Improvements (Seawall and River Edge Treatment)	\$1,505,000				USEPA, WisDNR
Water Street Reconstruction	\$2,070,000				EDA, WisDOT, USDOT
Underground Powerlines (includes Water Street and others within TiD 18)	\$620,000		\$500,000	\$500,000	
Public Water and Sanitary Sewer	\$1,725,000				EDA, WEDC
Water Street Streetscaping (Branding/Special Features)	\$157,000				WISDOT, USDOT
Entrance Plaza (Machinery Row entrance feature)	\$200,000				WISDOT, USDOT
Green Infrastructure/Stormwater Best Management Practices (includes stormwater management techniquest for areas in Machinery Row and TID 18, and 1/2 mile area)	\$600,000	\$1,400,000	\$175,000	\$2,000,000	USEPA, WISDNR, GLRI, NOAA, DOE
Machinery Row Promenade (Public Area pathway, basic promenade amenities)	\$1,100,000	\$150,000			WisDOT, USDOT, WisDNR
Site Analysis/Investigation, Preparation/Demolition; Projects Design, Engineering, Architecture	\$500,000	\$500,000	\$500,000	\$500,000	USEPA, WisDNR
Redevelopment/Economic Development Project Advancement (indudes TID creation, district administration, project plan implementation, developer agreement negotiations, marketing and recruitment of developers and businesses for redevelopment sites, property acquisition, low-interest loans or interest write-down, façade improvement projects, etc.)	\$250,000	\$1,000,000	\$500,000	\$250,000	WEDC, WisDNR
Sam's River Road Extension (includes sidewalk, trees, ped lights, roadway)		\$940,000			WisDOT, USDOT, WisDNR
Center Street Extension (includes sidewalk, trees, ped lights, roadway, amenities, stormwater management feature)		\$375,000			WEDC, WisDNR, GLRI
Machinery Row Public Space and Interpretive Features (includes programmed areas including: Root River Heritage, Point Park, Harbor Activity Zone, River Access Zone)		\$1,000,000	\$1,800,000		NEA, WEDC, WISDNR, WISDOT, USDOT
Machinery Row Public Flexible Event Space/Parking		\$456,000			NEA, WEDC, WISDNR, WISDOT, USDOT
River Loop (includes amenities, wayfinding, trails, landscaping within TID 18 and 1/2 mile area)			\$1,000,000		NEA, WEDC, WISDNR, WISDOT, USDOT
River Loop River Edge Treatments (includes seawall etc. treatments within TID 18 and /2 mile area)			\$1,000,000	\$1,000,000	USEPA, WISDNR, GLRI, NOAA, DOE
Other Public Streets & Utilities (includes TID 18 Area and within 1/2 mile: street reconstruction with lighting. Area utility replacement and extensions for water, storm, sanitary and interceptors)			\$3,000,000	\$3,000,000	EDA, Wisdot, USDOT
West Bluff Overlook (within 1/2 mile: includes path, park features, bicycle boulevard, outdoor classroom, overlook, 6th Street ped/marsupial bridge)			\$1,400,000	\$4,100,000	USEPA, WISDNR, WISDOT, USDOT, GLRI, NOAA, DOE
<b>4th Street Pedestrian Bridge</b> (within 1/2 mile)				\$5,000,000	Wisdot, USDOT
Total:	\$12,841,600	\$7,821,000	\$9,875,000	\$16,350,000	

1. Estimated costs include 20% Contingency and 15% Design/Engineering.

2. Grants have been and will continue to be pursued to assist in project implementation, and it is anticipated that the City will be successful in securing additional funding due to the nature and scope of the proposed projects. Any non-tax revenues received will help to reduce the applicable TIF project expenditures that, in turn, will assist in reducing the total amount of TIF project costs. This reduction may allow the Common Council more flexibility in determining the timeframe for other project expenditures.

3. Additional public infrastructure projects are included in the project plan and will be considered for implementation if additional funds become available in the TIF District.



## Detailed List of Project Costs - Phasing Map

Project Plan TID No. 18 Creation Prepared by Ehlers

### SECTION 10: Economic Feasibility Study, Financing Methods, and the Time When Costs or Monetary Obligations Related are to be Incurred

The information and exhibits contained within this Section demonstrate that the proposed District is economically feasible insofar as:

- The City has available to it the means to secure the necessary financing required to accomplish the projects contained within this Plan. A listing of "Available Financing Methods" follows.
- The City expects to complete the projects in three phases, and can adjust the timing of implementation as needed to coincide with the pace of redevelopment. A discussion of the phasing and projected timeline for project completion is discussed under "Plan Implementation" within this Section. A table identifying the financing method for each phase and the time at which that financing is expected to be incurred is included.
- The development anticipated to occur as a result of the implementation of this Plan will generate sufficient tax increments to pay for the cost of the projects. Within this Section are tables identifying: 1) the redevelopment expected to occur, 2) a projection of tax increments to be collected resulting from that redevelopment and other economic growth within the District, and 3) a cash flow model demonstrating that the projected tax increment collections and all other revenues available to the District will be sufficient to pay all Project Costs.

#### Available Financing Methods

The following is a list of the types of obligations the City may choose to utilize.

#### General Obligation (G.O.) Bonds or Notes

The City may issue G.O. Bonds or Notes to finance the cost of projects included within this Plan. The Wisconsin State Constitution limits the principal amount of G.O. debt that the community may have outstanding at any point in time to an amount not greater than five percent of its total equalized value (TID IN). As of the date of this plan, the City has a G.O. debt limit of \$160,416,145, of which approximately \$52.7 million is currently unused and could be made available to finance Project Costs.

#### Bonds Issued to Developers ("Pay as You Go" Financing)

The City may issue a bond or other obligation to one or more developers who provide financing for projects included in this Plan. Repayment of the amounts due to the developer under the bonds or other obligations are limited to an agreed percentage of the available annual tax increments collected that result from the improvements made by the developer. To the extent the tax increments collected are insufficient to make annual payments, or to repay the entire obligation over the life of the District, the City's obligation is limited to not more than the agreed percentage of the actual increments collected. Bonds or other obligations issued to developers in this fashion are not general obligations of the City and, therefore, do not count against the City's statutory borrowing capacity.

#### Tax Increment Revenue Bonds

The City has the authority to issue revenue bonds secured by the tax increments to be collected. These bonds may be issued directly by the City, or as a form of lease revenue bond by its Redevelopment Authority (RDA). Tax Increment Revenue Bonds and Lease Revenue Bonds are not general obligations of the City and therefore do not count against the City's statutory borrowing capacity. To the extent tax increments collected are insufficient to meet the annual debt service requirements of the revenue bonds, the City may be subject to either a permissive or mandatory requirement to appropriate on an annual basis a sum equal to the actual or projected shortfall.

#### Utility Revenue Bonds

The City can issue revenue bonds to be repaid from revenues of the its various systems, including revenues paid by the City that represent service of the system to the City. There is neither a statutory nor constitutional limitation on the amount of revenue bonds that can be issued, however, water rates are controlled by the Wisconsin Public Service Commission and the City must demonstrate to bond purchasers its ability to repay revenue debt with the assigned rates. To the extent the City utilizes utility revenues other than tax increments to repay a portion of the bonds, the City must reduce the total eligible Project Costs in an equal amount.

#### Special Assessment "B" Bonds

The City has the ability to levy special assessments against benefited properties to pay part of the costs for street, curb, gutter, sewer, water, storm sewers and other infrastructure. In the event the City determines that special assessments are appropriate, the City can issue Special Assessment B bonds pledging revenues from special assessment installments to the extent assessment payments are outstanding. These bonds are not counted against the City's statutory borrowing capacity. If special assessments are levied, the City must reduce the total eligible Project Costs under this Plan in an amount equal to the total collected.

#### Plan Implementation

Projects identified will provide the necessary anticipated governmental services to the area. A reasonable and orderly sequence is outlined on the following page. However, public debt and expenditures should be made at the pace redevelopment occurs to assure increment is sufficient to cover expenses.

It is anticipated developer agreements between the City and property owners will be in place prior to major public expenditures. These agreements can provide for development guarantees or a payment in lieu of development. To further assure contract enforcement, these agreements might include levying of special assessments against benefited properties.

The order in which public improvements are made should be adjusted in accordance with development and execution of developer agreements. The City reserves the right to alter the implementation of this Plan to accomplish this objective.

Interest rates projected are based on current market conditions. Municipal interest rates are subject to constantly changing market conditions. In addition, other factors such as the loss of tax-exempt status of municipal bonds or broadening the purpose of future tax-exempt bonds would affect market conditions. Actual interest expense will be determined once the methods of financing have been approved and securities or other obligations are issued.

# If financing as outlined in this Plan proves unworkable, the City reserves the right to use alternate financing solutions for the projects as they are implemented.

## Implementation and Financing Timeline

Cit	ty of Racine Tax Increment Estimated Fin	District # 18	n	
	G.O. Bond 2015	G.O. Bond 2016	G.O. Bond 2017	Totals
Projects				
Phase I	12,841,600			12,841,600
Phase II		7,821,000		7,821,000
Phase III	()		9,875,000	9,875,000
Less Anticipated Grant Funds	(5,000,000)			
Total Project Funds	7,841,600	7,821,000	9,875,000	30,537,600
Estimated Finance Related Expenses	195,025	195,875	228,625	
Capitalized Interest <sup>1</sup>	540,186	631,749	214,866	
Total Financing Required	8,576,811	8,648,624	10,318,491	
Estimated Interest 0.	25% (9,802) 0.2	(9,776) 0.2	(12,344)	
Assumed spend down (months)	6	6	6	
Rounding	2,991	1,152	3,853	
Net Issue Size	8,570,000	8,640,000	10,310,000	27,520,000
Notes:				
<sup>1</sup> The 2015 and 2016 issues include 24 months	of capitalized interest exi	pense. The 2017 issue in	cludes 6 months of capita	alized interest exper

### **Development Assumptions**

				-	e, Wiscor				
			-			0			
				Developmen	t Assumptions				
Constr	uction Year	Actual	Development Phase I <sup>1</sup>	Development Phase II <sup>2</sup>	Development Phase III <sup>2</sup>	Development Phase IV <sup>2</sup>	Annual Total	Constructio	on Yea
1	2014		(306,700)				(306,700)	2014	1
2	2015		10,000,000				10,000,000	2015	2
3	2016		12,801,000	11,960,000			24,761,000	2016	3
4	2017				8,260,000		8,260,000	2017	4
5	2018				14,567,500		14,567,500	2018	5
6	2019					8,630,000	8,630,000	2019	6
7	2020					3,762,500	3,762,500	2020	7
8	2021						0	2021	8
9	2022						0	2022	9
10	2023						0	2023	10
11	2024						0	2024	11
12	2025						0	2025	12
13	2026						0	2026	13
14	2027						0	2027	14
15	2028						0	2028	15
16	2029						0	2029	16
17	2030						0	2030	17
18	2031						0	2031	18
19 20	2032 2033						0	2032 2033	19 20
20	2033						0	2033	20
21	2034						0	2034	21
22	2035						0	2035	22
23 24	2030						0	2030	23
25	2037						0	2037	25
26	2039						0	2030	26
27	2040						0	2040	27
	Totals	0	22,494,300	11,960,000	22,827,500	12,392,500	69,674,300		

Notes:

<sup>1</sup> Projected valuation per City Assessor 6-4-2014. 2014 value loss shown reflects improvements on parcels 1010, 800 & 712 Water Street that will be demolished for the redevelopment project.

<sup>2</sup> Projected Phase II valuations reflect 50% of the estimated construction cost listed in August 7, 2014 draft "TID No. 18 Machinery Row Area Parcel Revedevelopment" prepared by Vandewalle. Redvelopment assumed to occur in the latest year shown in the range listed on the table.

### Development Assumptions Supporting Data

TID No. 18 Machinery Row Area Parcel Redevelopment

Draft Updated August 7, 2014

evelopmen t Phase	Anticipated Project Year	TID 18 Parcel ID	Project Description (Uses)	Commercial sf* (new construction)	Residential sf* (new construction)	# Stories	# Res. Units	Estimated Constructio Cost
				Core & Shell = 224,910 Retail= 22,080 Distillery = 13,470				
			900 Water adaptive reuse, 1st/2nd floor: grocery, distillery,	Office = 17,280				
1	2014-15	4	office, bike shop, restaurant, day care, coffee shop,	Other Rec/office = 14,400				
-			aquaculture, exhibit hall, 2nd/3rd story residential (107 units)	bike shop = 2,880				
				restaurant = 6,720				
				day care = 5,760	44,160 (2nd floor)			
				grocery = 19,200	69,120 (3rd floor)	3		
			SUBTOTAL	326,700	113,280		107	\$ 50,000,0
1	2014-15	2, 3 (west section)	Community Recreation building and outside Promenade,	=				
			Festival Area	50,000	-	2	-	\$ 11,000,0
				376,700			107	\$ 61,000,0
			820 Water adaptive reuse 1st floor commercial, 3 stories					
2	2015-16	5, 6	residential or hotel above Parking plaza (56 spaces), Parking					
			for Building B, promenade and future residential on Parcel 3/7	45.000	00.000			¢ 42.450.0
			(138 spaces)	45,000	90,000	3	90	\$ 12,150,0
2	2015-16	7, 12, 3 (east section)	Residential and marina (two residential buildings, new construction)		80,000	3	80	¢ 6 800 0
			Postorino Building - adaptive reuse residential, 1st floor	-	80,000	3	80	\$ 6,800,0
2	2015-16	32	commercial	14,000	42,000	4	42	\$ 4,970,0
			commercial	59,000		4		\$ 23,920,0
				39,000	37,000 (bldg 1)		212	Ş 23,920,0
			Northwest corner Marquette/Water - clear site (2015-2016) for		40,000 (bldg 2)			
			green space, terrace, connection to Promenade in short-term	10,500 (bldg 3)	31,500 (bldg 3)			
3	2016-17	1	(2) Waterfront residential buildings, (3) commercial buildings	13,000 (bldg 4)	13,000 (bldg 4)			
			around parking courtyard (all four stories)	21,000 (bldg 5)	21,000 (bldg 5)	4		
			SUBTOTAL	44,500	142,500	4	1/12	\$ 16,520,00
			565101742	44,500	142,500		142	Ş 10,520,0
			Southeast corner Marguette/Water building adaptive reuse,					
3	2017-18	19	mixed use office, tech space & retail (4 story x 40,000)	160,000 (bldg 1)				
-			6th Street Frontage new construction (commercial, residential)	13,200 (bldg 2)	26,400	4	26	\$ 19,530,0
				173,200				+
					47,520 (bldg 1)			
3	2017-18	16	Riverfront residential with promenade frontage (2 buildings)		66,000 (bldg 2)	4		
-			SUBTOTAL		113,520		113	\$ 9,605,0
			Open space- connect to Parcel 16 under 6th street bridge,					+ 0,000,0
3	2017-18	15	develop simultaneously		-	-	-	\$-
			·	217,700			281	\$ 45,655,0
	2016.10	22	old right of way -public use/space; Potential demo on east					
4	2018-19	20	side, new construction (Water St frontage)	9,000	18,000	3	18	\$ 2,430,0
4	2018-19	23	Office, private residential	3,000	55,000	4	55	\$ 4,975,0
4	2018-19	17	3 stories, first floor commercial, second/3rd floor residential	16,500	33.000	3	33	
4	2018-19	18	3 stories, first floor commercial, second/3rd floor residential	20,000	40,000	3	40	
		8, 9, 10, 11,		20,000			10	. 27.2070
4	2020+	12. 13. 14	East Bluff Overlook - City owned		-	-	-	\$ -
			Block between Center and Grand: parcels east of Center Street					
4	2020+	25 to 31	residential, additional retail, Mixed use - 4 stories along Water					
			Street, 3 behind (4) townhouses	3,000	85,000	3 to 4	85	\$ 7,525,0
				51,500				\$ 24,785,0

### Increment Revenue Projections - Phase I

					of Racin					
				Тах	Incremer	nt Distric	t # 18			
			Тах	Increment	Projection	Workshe	et - Phase I Or	ıly		
•	iture Perio	Type of District Creation Date Valuation Date Max Life (Years) ds/Termination riods/Final Year	Septembe Jan 1,	ed Area er 16, 2014 2014 27 9/16/2036 2042			Base Value ciation Factor <sup>1</sup> Base Tax Rate Istment Factor	9,889,296 Special \$31.56 Special	x Apply to Base	Value
	Extension	Eligibility/Years ecipient District	Yes	3 es		•	Discount Rate Discount Rate	4.00% 5.50%		
Co	onstructior Year	n Value Added	Valuation Year	Inflation Increment <sup>1</sup>	Total Increment	Revenue Year	Tax Rate <sup>2</sup>	Tax Increment	Tax Exempt NPV Calculation	Taxable NPV Calculation
1	2014	(306,700)	2015	30,817	(275,883)	2016	\$31.56	0	0	0
2	2015	10,000,000	2016	96,134	9,820,251	2017	\$31.88	313,046	289,429	281,257
3 4	2016 2017	12,801,000 0	2017 2018	197,095	22,818,347	2018 2019	\$32.20 \$32.37	734,798 749,103	942,661	907,021
4	2017	0	2018	327,076 495,521	23,145,423 23,640,944	2019	\$32.53	769,014	1,582,998 2,215,071	1,511,709 2,100,108
6	2018	0	2019	502,954	23,640,944	2020	\$32.69	789,349	2,213,071	2,100,102
7	2019	0	2020	510,498	24,143,897	2021	\$32.69	806,039	3,451,428	3,226,681
8	2020	0	2021	690,874	25,345,269	2022	\$32.69	828,626	4,056,896	3,766,612
9	2021	0	2022	704,691	26,049,960	2023	\$32.69	851,665	4,655,265	4,292,625
10	2023	0	2024	718,785	26,768,746	2024	\$32.69	875,164	5,246,494	4,804,973
11	2024	0	2025	733,161	27,501,906	2026	\$32.69	899,134	5,830,554	5,303,912
12	2025	0	2026	747,824	28,249,730	2027	\$32.69	923,583	6,407,422	5,789,699
13	2026	0	2027	762,781	29,012,511	2028	\$32.69	948,521	6,977,079	6,262,595
14	2027	0	2028	778,036	29,790,547	2029	\$32.69	973,958	7,539,515	6,722,853
15	2028	0	2029	793,597	30,584,144	2030	\$32.69	999,903	8,094,725	7,170,74
16	2029	0	2030	809,469	31,393,613	2031	\$32.69	1,026,367	8,642,711	7,606,523
17	2030	0	2031	825,658	32,219,271	2032	\$32.69	1,053,361	9,183,479	8,030,444
18	2031	0	2032	842,171	33,061,442	2033	\$32.69	1,080,895	9,717,039	8,442,769
19	2032	0	2033	859,015	33,920,457	2034	\$32.69	1,108,979	10,243,407	8,843,752
20	2033	0	2034	876,195	34,796,652	2035	\$32.69	1,137,625	10,762,604	9,233,649
21	2034	0	2035	893,719	35,690,371	2036	\$32.69	1,166,843	11,274,654	9,612,712
22	2035	0	2036	911,593	36,601,964	2037	\$32.69	1,196,647	11,779,586	9,981,190
23	2036	0	2037	929,825	37,531,790	2038	\$32.69	1,227,046	12,277,431	10,339,333
24	2037	0	2038	948,422	38,480,211	2039	\$32.69	1,258,053	12,768,224	10,687,380
25	2038	0	2039	967,390	39,447,602	2040	\$32.69	1,289,681	13,252,005	11,025,577
26 27	2039 2040	0 0	2040 2041	986,738 1,006,473	40,434,340 41,440,812	2041 2042	\$32.69 \$32.69	1,321,940 1,354,846	13,728,815 14,198,697	11,354,163 11,673,370
То	otals	22,494,300		18,946,512		Future	/alue of Increment	25,684,182		

Notes:

<sup>1</sup>Assumes equalized values within the TID will increase 1% annually through 2017, 1.50% annually through 2020, and 2% annually each year thereafter.

<sup>2</sup> Assumes that the city, county, school district and technical college levies will increase by 2% annually. Technical college levy has been reduced by 89 cents/\$1,000 to reflect the estimated impact of Wisconsin Act 145.

### Increment Revenue Projections - Phase II, III & IV

		consin	ie, Wis	of Racir	City c									
		t # 18	nt Distric	Increme										
	k IV	- Phase II, III	Norksheet	Projection V	Tax Increment P									
Apply to Base Value	9,889,296 Special \$31.56 Special 4.00%	Base Value ciation Factor <sup>1</sup> Base Tax Rate stment Factor Discount Rate	Rate Adju		ed Area er 16, 2014 2014 27 9/16/2036 2042 3	Septemb Jan 1,	Type of District Creation Date Valuation Date Max Life (Years) ds/Termination riods/Final Year Eligibility/Years	iture Perio evenue Pe	R					
	5.50%	Discount Rate	•		es		Recipient District							
Tax Exempt NPV Taxable NP\ Calculation Calculation	Tax Increment	Tax Rate <sup>2</sup>	Revenue Year	Total Increment	Inflation Increment <sup>1</sup>	Valuation Year	n Value Added	onstruction Year	С					
0 0	0	\$31.56	2016	0	0	2015	0	2014	1					
0 0	0	\$31.88	2017	0	0	2016	0	2015	2					
342,385 327,988	385,137	\$32.20	2018	11,960,000	0	2017	11,960,000	2016	3					
905,096 859,372	658,292	\$32.37	2019	20,339,600	119,600	2018	8,260,000	2017	4					
1,846,542 1,735,767	1,145,413	\$32.53	2020	35,212,194	305,094	2019	14,567,500	2018	5					
2,992,991 2,787,826	1,450,623	\$32.69	2021	44,370,377	528,183	2020	8,630,000	2019	6					
4,205,358 3,884,557	1,595,392	\$32.69	2022	48,798,433	665,556	2021	3,762,500	2020	7					
5,394,410 4,944,904	1,627,300	\$32.69	2023	49,774,401	975,969	2022	0	2021	8					
6,560,596 5,970,073	1,659,846	\$32.69	2024	50,769,889	995,488	2023	0	2022	9					
7,704,355 6,961,232	1,693,043	\$32.69	2025	51,785,287	1,015,398	2024	0	2023	10					
8,826,118 7,919,509	1,726,904	\$32.69	2026	52,820,993	1,035,706	2025	0	2024	11					
9,926,310 8,845,995	1,761,442	\$32.69	2027	53,877,413	1,056,420	2026	0	2025	12					
11,005,343 9,741,744	1,796,671	\$32.69	2028	54,954,961	1,077,548	2027	0	2026	13					
12,063,626 10,607,777	1,832,604	\$32.69	2029	56,054,060	1,099,099	2028	0	2027	14					
13,101,558 11,445,078	1,869,256	\$32.69	2030	57,175,141	1,121,081	2029	0	2028	15					
14,119,529 12,254,602	1,906,641	\$32.69	2031	58,318,644	1,143,503	2030	0	2029	16					
15,117,924 13,037,269	1,944,774	\$32.69	2032	59,485,017	1,166,373	2031	0	2030	17					
16,097,119 13,793,972 17,057,483 14,525,570	1,983,669	\$32.69 \$32.69	2033 2034	60,674,717 61,888,212	1,189,700 1,213,494	2032 2033	0 0	2031 2032	18 19					
17,057,483 14,525,570 17,999,379 15,232,897	2,023,343 2,063,810	\$32.69	2034	61,888,212	1,213,494	2033	0	2032	20					
18,923,162 15,916,759	2,105,086	\$32.69	2035	64,388,495	1,257,764	2034	0	2033	20					
19,829,179 16,577,933	2,105,088	\$32.69	2030	65,676,265	1,282,520	2035	0	2034	21					
20,717,773 17,217,173	2,147,188	\$32.69	2037	66,989,791	1,287,770	2030	0	2035	22					
21,589,279 17,835,205	2,233,934	\$32.69	2038	68,329,586	1,313,323	2037	0	2030	25 24					
22,444,024 18,432,734	2,278,613	\$32.69	2035	69,696,178	1,366,592	2030	0	2038	25					
23,282,333 19,010,440	2,324,185	\$32.69	2040	71,090,102	1,393,924	2035	0	2030	26					
24,104,520 19,568,980	2,370,669	\$32.69	2042	72,511,904	1,421,802	2040	0	2040	27					
	44,773,964	alue of Increment	Future V		25,331,904		47,180,000	otals	Тс					

Notes:

<sup>1</sup>Assumes equalized values within the TID will increase 1% annually through 2017, 1.50% annually through 2020, and 2% annually each year thereafter.

<sup>2</sup> Assumes that the city, county, school district and technical college levies will increase by 2% annually. Technical college levy has been reduced by 89 cents/\$1,000 to reflect the estimated impact of Wisconsin Act 145.

The control frammer   Description frammer <thdescription frammer<="" th="">   Description frammer</thdescription>	Cash F	Tax Increment District # 18 Cash Flow Projection - Phase I Only	trict # 18 n - Phase I C	hly												
$ \begin{array}{                                    $			Projected F	Revenues					Expenditures					Balances		
1   1   5,010   8,50,00   8,50,00   8,50,00   8,50,00   8,50,00   8,50,00   5,50,00	Year	Tax Increments (Phase I Only)	Interest Earnings/ (Cost) <sup>1</sup>	Bond Proceeds		General C 8,5 Dated Date: Principal Es	Dbligation B 570,000 03/01 t. Rate <sup>2</sup>	rest	Project Costs	Finance Related Expense		Total Expenditures	Annual		Principal Outstanding	Year
1   1   0   1   38,71   37,71   37,31<7   37,31   37,31	2014				0							50,000	(50,000)	<u></u>		2014
0   06   66   313   65   370,373   350,35   350,303   370,373   356,35   350,303   370,373   356,35   350,313   370,373   356,35   381,113   370,373   356,35   381,113   370,373   356,373   356,373   356,373   356,373   356,373   356,373   356,373   356,373   356,373   356,373   356,373   356,303   370,373   356,353   357,003   370,373   356,353   357,003   370,373   357,003   370,003   376,373   357,003   376,003   376,373   357,003   376,003   376,374   357,363   357,003   376,003   376,374   357,463   376,003   376,374   376,376   376,303   376	2015		(125)	8,570,000	8,569,875			135,047	7,841,600	195,025	10,000	8,181,672	388,204	338,204	8,570,000	2015
3   3	2016	0	846		846 212 104			270,093 770,003			10,000	280,093	(279,247)	58,956	8,570,000	2016
749,10   870   746,973   22,000   1,465   746,973   220,000   1,465   74,910   75,470   253,756   601,858   61,000   53,450   73,100   73,470   73,100   73,400<	2018	734.798	14/ 230		735.028		120%	268.973			10.000	478.973	256.055	7c0,26 348.111	8.370.000	2018
7   7	2019	749,103	870		749,973		1.460%	266,247			10,000	496,247	253,726	601,838	8,150,000	2019
1   21:0   21	2020	769,014	1,505		770,518		1.820%	262,457			10,000	512,457	258,061	859,899	7,910,000	2020
880.03   2.78   888.84   290.00   231,16   7.50.00   533.56   1.55.16   1.51.16   7.50.00     881.66   4.063   3.429   883.060   2.84.86   1.881.66   6.670   2.356.07   2.86.175   2.356.00   2.80.00   2.80.00   2.80.00   2.80.00   2.81.65   2.86.30   2.86.175   2.56.68   1.881.66   6.670   0.280   2.86.07	2021	789,349	2,150		791,498		2.100%	257,438			10,000	537,438	254,060	1, 113, 959	7,640,000	2021
1   55,66   4,063   55,500   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,700   55,510   24,800   55,500   34,900   34,000   55,500   34,900   34,510   74,510   74,510   74,510   74,510   75,516   34,900   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   34,000   75,516   34,900   75,516   34,900   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510   74,510	2022	806,039 878 676	2,785 3 429		808,824 832 055		2.370%	251,167 243 A80			10,000	551,167 578 A80	257,657 253 566	1,371,616 1 675 187	7,350,000	2022
8   8   7   4   7   6   3   9   0   23   53   0   23   33   0   0   23   25   25   25   35   0   0   23   0   0   23   0   0   23   0     1   10000   1000	2024	851,665	4,063		855,728		2.810%	234,260			10,000	599,260	256,468	1,881,650	6,670,000	2024
5   999,13   5,345   094,479   475,000   310%   117,56   238,175   238,075   5,850,07   5,855,07   5,855,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,07   5,856,00   3,10%   117,556   4,300,00   71,327   233,306   4,330,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,855,00   3,406,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,856,07   2,86,07   2,86,07   2,86,07   2,86,07   2,86,07   2,86,07   2,86	2025	875,164	4,704		879,868		2.930%	223,559			10,000	623,559	256,310	2,137,960	6,280,000	2025
1   923,583   5,900   925,573   46,000   3,40%   197,556   10,000   67,556   257,083   2,663,113   5,3900     0   973,987   7,566   981,273   590000   3,40%   145,507   10,000   774,507   256,763   3,653,163   3,653,163   3,653,173   2,969,30   3,480%   4,80000   779,375   255,766   3,400,62   3,750,00   3,712,010   2,750,00   3,713,010	2026	899,134	5,345		904,479		3.050%	211,364			10,000	646,364	258,115	2, 396,075	5,855,000	2026
8   948,571   6:33   955,14   51,000   2.40%   141,97   7.56,716   3.16,056   4.38,000     1   973,988   7,266   981   10,0181   955,000   3.40%   143,237   10,000   774,507   256,716   3.16,056   4.380,000     1   1,026,37   8,552   1,034,919   645,000   3.40%   123,837   10,000   778,837   256,716   3.16,056   3.430,600     1   1,026,37   9,355   03   3.40,65   74,367   3.40,65   3.75,000   3.406,67   3.75,000   3.406,65   3.430,55   3.430,55	2027	923,583	5,990		929,573		3.160%	197,536			10,000	672,536	257,038	2,653,113	5,390,000	2027
993,938   7,266   981,233   55,000   3.30%   14,505   10,000   724,507   256,76   3.13,056   4.330,000     993,938   7,908   1,007,811   55,000   3.40,65   145,05   2330,000   3.40,65   3.330,000   755,005   3.420,66   3.420,66   3.430,65   4.330,000   755,005   3.557,000   3.556,000   3.556,000   3.556,000   3.556,000   3.556,000   3.556,000   3.556,000   3.735,000   3.715,010   1.66,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000   166,000	2028	948,521	6,633		955,154		3.240%	181,927			10,000	701,927	253,227	2,906,340	4,880,000	2028
1   1/35/10   5/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   1/30/10   2/31/30   2/30	2029	973,958	7,266		981,223		3.330%	164,507 1 AF 20F			10,000	724,507	256,716	3, 163,056 2, 420,662	4,330,000 2 725 000	2029
1,120,000   3,000		206,666	0,500		1,007,010 1,007,010		2.400%	CU2,CP1				CU2,UC1	766 007	2,420,002	000,000,000	
1   1080,85   9.83   1.090,730   750,000   3.620%   74,367   74,367   2.65,363   4,190,382   1,645,00     1   1108,79   10,476   1,119,455   805,000   3.670%   46,020   861,020   2.84,357   2.56,363   4,190,382   1,645,00     1   1,1122   1,1122   1,113,673   840,000   3.720%   15,624   283,123   4,731,940   840,000     1   1,196,647   1,1722   1,11380   1,178,673   5,900,613   7,12,011     1   1,196,647   1,772   1,124,826   84,000   3,720%   1,5,624   283,123   4,731,940   7,12,011     1   1,196,647   1,7780   1,124,826   8,35,123   4,731,940   7,12,011     1   1,227,046   1,7780   1,244,826   8,356,837   9,905,613     1   1,226,633   2,093   1,343,710   1,244,826   8,356,837   9,949,553   9,124,826   8,356,837   9,343,4120   1,343,770   1,949,553   1,349,314	2032	1.053.361	9.192		1.062.553		3.550%	100.278			10.000	805.278		3.934.019	2.395.000	2032
1   1.108,979   10,476   1.119,455   805,000   3.570%   46,020   86,024   2.83,123   4,448,817   840,000     1   1.137,625   11,122   1,148,77   840,000   3.720%   15,624   283,123   4,731,940   87,112,011     1   1.166,843   1,148,77   1,148,77   840,000   3.720%   15,624   283,123   4,731,940     1   1,166,843   1,4,752   1,211,398   7,112,011   0   1,168,673   5,900,613     1   1,166,847   1,4,752   1,244,826   8,356,837   0   0   1,214,398   7,112,011     1   1,258,053   20,892   1,333,770   1,349,314   0   1,244,826   8,356,837     1   1,258,053   1,349,314   1,349,314   1,234,826   8,356,837     1   1,284,053   1,349,314   1,349,314   1,349,314   1,278,945   9,635,583     1   1,334,946   3,343,484   7,844,600   1,349,314   1,278,945   9,635,586	2033	1,080,895	9,835		1,090,730		3.620%	74,367			10,000	834,367		4, 190, 382	1,645,000	2033
1,137,625 11,122 1,148,747 840,000 3.720% 15,624 283,123 4,731,940   1,166,843 11,1830 1,178,673 5,900,613 1,168,673 5,900,613   1,166,847 14,752 1,178,673 5,900,613 7,112,011   1 1,196,647 14,752 1,211,398 7,112,011   1 1,196,647 14,752 1,211,398 7,112,011   1 1,196,647 1,248,965 6,355,633 9,635,783   1 1,258,053 20,892 1,213,906 1,244,826 8,356,837   1 1,232,906 1,231,900 1,244,826 8,356,837 0 0 1,244,826 8,356,837   1 1,232,908 1,331,70 1,343,716 0 1,244,826 8,356,837   1 1,324,946 1,331,770 1,349,314 0 1,343,717 1,949,314   1,354,846 30,747 1,385,593 13,684,460 1,356,847 1,368,4460   1,354,842 8,570,000 3,943,484 7,841,600 195,025 270,000 1,368,4460   1,256,8	2034	1,108,979	10,476		1,119,455		3.670%	46,020			10,000	861,020	258,435	4,448,817	840,000	2034
1   116,843   11,830   1,178,673   5,90,613   5,90,613     1   1,196,647   14,752   1,211,398   7,112,011   0   1,211,398   7,112,011     1   1,196,647   14,752   1,214,826   8,356,837   0   1,214,826   8,356,837     1   1,258,053   20,882   1,214,826   8,356,837   0   1,213,917   10,949,553     1   1,258,053   20,882   1,313,770   10,949,553   0   1,313,770   10,949,553     1   1,324,946   30,747   1,385,593   13,364,460   1,343,770   10,949,553     1   1,354,846   30,747   1,385,593   13,684,460   0   1,385,593   13,684,460     25,684,182   25,684,182   25,0386   8,570,000   3,943,484   7,841,600   195,025   270,000   20,820,109   13,684,460	2035	1,137,625	11,122		1,148,747		3.720%	15,624			10,000	865,624	283,123	4,731,940	0	2035
1.196,64/   14,72   1,211,58   1,214,826   0   1,211,598   7,111,011     3   1,227,046   17,780   1,244,826   8,356,837   0   1,244,826   8,356,837     1   1,228,053   20,892   1,278,945   0   1,244,826   8,356,837     1   1,228,053   20,892   1,313,770   10,949,553   0   1,313,770   10,949,553     1   1,2321,940   27,374   1,348,513   0   1,313,770   10,949,553     1   1,324,946   30,747   1,385,593   13,684,460   0   1,385,593   13,684,460     1   25,684,182   250,386   8,570,000   3,943,484   7,841,600   195,025   270,000   20,820,109   13,684,460	2036	1,166,843	11,830		1,178,673						10,000	10,000	1,168,673	5,900,613	0 0	2036
1.25,684,182   2.0,336   1.278,945   0   1.278,945   0   1.278,945   0   1.278,945   0   1.278,945   0.343,5783   0.343,5783   0.343,5783   0.343,5783   0.343,5783   0.343,5783   0.343,5533   0.343,5533   0.343,5533   1.343,3770   10,949,5533   0.343,5533   1.343,314   1.343,314   1.343,533   0.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,5533   1.343,544,60   1.345,503   1.343,5533   1.343,450   1.343,5533   1.3564,460   1.345,503   1.3564,460   1.355,684,180   1.355,684,180   1.355,684,180   1.356,503   1.3,684,460   1.355,684,180   1.356,832,130   1.356,834,460   1.356,834,460   1.355,834,460   1.355,834,460   1.355,834,460   1.355,834,460   1.355,834,460   1.355,834,460   1.356,834,460   1.356,834,180   1.356,834,160   1.356,834,460   1	2037	1,40,04/	14,752 17 780		1 244 826								1 74A 876	7,112,U11 8 256 827		2029
0   1,289,681   24,089   1,313,770   10,949,553     1   1,321,940   27,374   1,349,314   12,298,867     2   1,324,846   30,747   1,349,314   12,298,867     2   1,354,846   30,747   1,385,593   13,684,460     1   25,684,182   250,386   8,570,000   3,943,484   7,841,600   195,025   270,000   20,820,109	2039	1.258.053	20.892		1.278.945							0	1.278.945	9.635.783	0	2039
1 1,321,940 27,374 1,349,314 0 1,349,314 12,298,867   2 1,354,846 30,747 1,385,593 13,684,460 0 1,385,593 13,684,460   1 25,684,182 250,386 8,570,000 3,943,484 7,841,600 195,025 270,000 20,820,109 Image: Protected TID Closure	2040	1,289,681	24,089		1,313,770							0	1,313,770	10,949,553	0	2040
2   1,354,846   30,747   1,385,593   13,684,460     1   25,684,182   250,386   8,570,000   3,943,484   7,841,600   195,025   270,000   20,820,109	2041	1,321,940	27,374		1,349,314							0	1,349,314	12,298,867	0	2041
1   25,684,182   250,386   8,570,000   34,504,568   8,570,000   3,943,484   7,841,600   195,025   270,000   20,820,109	2042	1,354,846	30,747		1,385,593							0	1,385,593	13,684,460	0	2042
soo isteeret este obereed as advances and isteeret an investment of arch halances of ATEV	Total	25,684,182	250,386	8,570,000	34,504,568	8,570,000		3,943,484	7,841,600	195,025	270,000	20,820,109				Total
una isteneste ste andre and isteneste ste an investment of ande halance of ATV	Notes:													<b>Droiected TID</b>	Closura	
Assumes interest rate charged on advances, and interest rate on investment of cash balances, of 0.25%.	1 Assum	es interest rate ch	harged on adva	nces, and inte	rest rate on inv	restment of cash	halances.	of 0.25%.				_				

### Cash Flow – Phase I Only

# City of Racine, Wisconsin

### Tax Increment District # 18

		Projected F	Revenues								Expenditur	es							Balances		
	Тах				Genera	al Obligation	Bond	Genera	l Obligatior	n Bond	Genera	l Obligation	n Bond								
ear	Increments	Interest				8,570,000			8,640,000			10,310,000			Finance						
	(Phase I	Earnings/	Bond	Total	Dated Date:	03/	01/15	Dated Date:	03/	01/16	Dated Date:	03/	01/17		Related		Total			Principal	
	Only)	(Cost) <sup>1</sup>	Proceeds	Revenues	Principal	Est. Rate <sup>2</sup>	Interest	Principal	Est. Rate	Interest	Principal	Est. Rate	Interest	Project Costs	Expense	Admin.	Expenditures	Annual	Cumulative	Outstanding	1
014				0												50,000	50,000	(50,000)	(50,000)		
015		(125)	8,570,000	8,569,875			135,047							7,841,600	195,025	10,000	8,181,672	388,204	338,204	8,570,000	
016	0	846	8, <i>370</i> ,000 8,640,000	8,640,846			270,093			157,937				7,841,000	195,025	10,000	8,454,905	185,940	538,204 524,144	17,210,000	
017	313,046			10,624,357			270,093			315,875			214 966		228,625	10,000	8,454,905 10,914,459	(290,102)	234,042	27,520,000	
018	1,119,934	1,310 585	10,310,000	1,120,519	200,000	1.120%	268,973			315,875			214,866 429,733	9,875,000	228,025	10,000	1,224,580	(104,061)	234,042 129,981	27,320,000	
)19	1,407,396	325		1,120,319	200,000		266,247	200,000	1 620%	313,875		1.8500%	429,733			10,000	1,440,234	(32,513)	97,467	26,900,000	_
020	1,914,427	244		1,914,671	240,000		262,457	220,000		310,479		2.1200%	429,733			10,000	1,440,234	442,003	539,470	26,440,000	
020	2,239,972	1,349		2,241,321	240,000		257,438	240,000		305,539		2.4600%	426,842			10,000	1,744,819	496,502	1,035,972	25,695,000	
022	2,401,431	2,590		2,404,021	290,000		251,167	270,000		299,245		2.8200%	418,735			10,000	1,909,146	494,875	1,530,847	24,765,000	
023	2,455,926	3,827		2,459,753	325,000		243,489	290,000		291,573		3.1000%	407,395			10,000	1,962,457	497,296	2,028,143	23,755,000	
)24	2,511,510	5,027		2,516,581	355,000		234,260	325,000		282,358		3.3700%	394,196			10,000	2,020,813	495,768	2,523,911	22,655,000	_
025	2,568,207	6,310		2,510,501	390,000		223,559	355,000		271,429		3.6100%	378,996			10,000	2,020,013	495,533	3,019,445	21,460,000	
26	2,626,037	0,510 7,549		2,633,586	425,000		211,364	390,000		258,865		3.8100%	361,730			10,000	2,136,958	496,628	3,516,072	20,165,000	
027	2,685,024	8,790		2,693,815	465,000		197,536	425,000		244,633		3.9300%	342,564			10,000	2,194,732	499,082	4,015,155	18,765,000	
028	2,745,191	10,038		2,755,229	510,000		181,927	465,000		228,580		4.0500%	321,608			10,000	2,257,114	498,116	4,513,270	17,250,000	
029	2,806,561	11,283		2,817,845	550,000		164,507	510,000		210,533		4.1600%	298,713			10,000	2,318,753	499,092	5,012,363	15,615,000	-
030	2,869,159	12,531		2,881,690	595,000		145,205	550,000		190,464		4.2400%	273,609			10,000	2,310,755	497,413	5,509,776	13,850,000	
031	2,933,008	13,774		2,946,783	645,000		123,837	595,000		168,299	· ·	4.3300%	246,176			10,000	2,448,311	498,472	6,008,247	11,950,000	
032	2,998,135	15,021		3,013,156	695,000		100,278	645,000		143,831		4.4100%	216,341			10,000	2,515,450	497,706	6,505,953	9,905,000	
033	3,064,564	16,265		3,080,829	750,000		74,367	695,000		116,922		4.4800%	183,884			10,000	2,585,172	495,657	7,001,610	7,705,000	
)34	3,132,322	17,504		3,149,826	805,000		46,020	750,000	4.120%	87,398		4.5500%	148,545			10,000	2,656,962	492,863	7,494,473	5,340,000	
035	3,201,434	18,736		3,220,171	840,000		15,624	850,000	4.170%	54,226		4.6200%	110,136			10,000	2,744,985	475,186	7,969,658	2,785,000	
036	3,271,929	19,924		3,291,853	0.0,000	5.7 2075	10,024	865,000		18,252		4.6700%	68,205			10,000	1,901,457	1,390,397	9,360,055	980,000	
037	3,343,834	23,400		3,367,234				000,000		10,202		4.7200%	23,128			10,000	1,003,128	2,364,106	11,724,162	0	
038	3,417,177	29,310		3,446,488							200,000		_0,0				0	3,446,488	15,170,649	0	
039	3,491,987	37,927		3,529,914													0	3,529,914	18,700,563	0	
040	3,568,293	46,751		3,615,045													0	3,615,045	22,315,608	0	1
041	3,646,125	55,789		3,701,914													0	3,701,914	26,017,522	0	
042	3,725,514	65,044		3,790,558													0	3,790,558	29,808,080	0	
otal	70,458,146	431,967	27,520,000	98,410,113	8,570,000		3,943,484	8,640,000		4,586,562	10,310,000		6,124,863	25,537,600	619,525	270,000	68,602,033				-

<sup>2</sup> Assumes MMD AA Scale of 8-7-2014 plus 0.50% for 2015 issue; plus 1.00% for 2016 issue; and plus 1.50% for 2017 and 2019 issues. Also assumes that all expenditures will qualify for tax-exempt financing. Potential private activity considerations will need to be reviewed.

### SECTION 11: Annexed Property

There are no lands proposed for inclusion within the District that were annexed by the City on or after January 1, 2004.

### SECTION 12: Estimate of Property to be Devoted to Retail Business

Pursuant to Wisconsin Statutes Sections 66.1105(5)(b) and 66.1105(6)(am)1, the City estimates that 20% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period.

### SECTION 13: Proposed Zoning Ordinance Changes

Any zoning changes required to implement the projects listed herein will be made in accordance with the zoning ordinance on a project by project basis.

### SECTION 14: Proposed Changes in Master Plan, Map, Building Codes and City of Racine Ordinances

It is expected that this Plan will be complementary to the City's Master Plan. There are no proposed changes to the Master Plan, map, building codes or other City ordinances for the implementation of this Plan.

### SECTION 15: Relocation

It is not anticipated there will be a need to relocate persons or businesses in conjunction with this Plan. In the event relocation or the acquisition of property by eminent domain becomes necessary at some time during the implementation period, the City will follow applicable Wisconsin Statutes Section Chapter 32.

### SECTION 16: Orderly Development of the City of Racine

In past years, the City of Racine has made a concerted effort to improve the economic, physical and social vitality of the downtown area. *RootWorks* established a vision for Machinery Row that was developed through significant public involvement before adoption by the Common Council. As stated in the Introduction, the vision includes promoting a diversity of uses; opening up the waterfront to the public, extending a waterfront Promenade and walkway, and promoting waterfront activities, amenities, and commerce; promoting rehab and reuse of existing structures, and new development that is environmentally sensitive and contributes to improved water quality in the Root River. *RootWorks* develops an actionable land use plan and strategies to further this vision and facilitate the proposed development and redevelopment.

The City of Racine has employed tax increment finance districts in the past to stimulate private reinvestment and redevelopment. The creation of TID No. 18 will provide the City with the tools to effectively implement the land use goals and objectives for the Machinery Row area, as defined in *RootWorks*.

The boundary for TID No. 18 encompasses what has been broadly defined as the Machinery Row redevelopment area, which sits directly adjacent to the Root River, City Hall and downtown Racine. Reactivation of the riverfront with a diversity of business and recreational uses will reopen this segment of the riverfront to public use for the first time in over a century. Adaptive reuse of the historic J.I. Case properties for residential and commercial purposes salutes the city's manufacturing legacy while opening up new opportunities for twenty-first century commerce.

This project plan is aimed at implementing necessary infrastructure construction recommendations as well as redevelopment funding. Additional project activities may include acquisition and relocation activities aimed at eliminating blight and achieving the highest and best use in the greater *RootWorks* area, and additional leverage for securing state and federal grant funds for long-range planning and construction activities.

#### **Catalytic Sites and Potential Uses**

The initial phases of redevelopment in the Machinery Row Area are expected to generate significant private investment and tax base, which may in turn spur further development within TID No. 18. Planned future uses and catalytic projects for the Machinery Row Area, as part of TID No. 18, include:

- **Mixed-Use Residential/Adaptive Reuse Commercial.** The 900 Water Street building will be an adaptive reuse of historic manufacturing and warehouse spaces dating from the late 1800's. The first phase of development is expected to house a combination of retail and commercial spaces on the first floor, and more than 100 market-rate residential units on the second and third stories. Additional parcels to the south of Water Street and west of Marquette have potential for additional mixed-use development during the life of the District.
- **Market-Rate Residential.** The current marine storage area southeast of 820 Water Street is well suited for additional market-rate housing in future phases of development, to maximize the use of this prime location with water views and central business district accessibility.

- Machinery Row Promenade. Located between the recently designed West Bluff Overlook to the west and Downtown and Harbor to the east, the Machinery Row Promenade is envisioned as a dynamic waterfront gathering space tightly knit into the future private development of Machinery Row. This project includes the conceptual alignment of a pedestrian promenade and associated public spaces from South Marquette Street to Sam's River Road. This promenade is also an important component of the planned ~2.5 mile Water Street/River Loop system.
- **River Loop Trailhead.** The western terminus of Water Street, overlooking the river, offers an ideal spot for the Trailhead of the planned River Loop. This area will offer historic interpretive features, water edge improvements and stormwater best management practices, a potential landing for a pedestrian bridge to the West Bluff Overlook, and additional public parking and amenities.
- **River Loop.** The Machinery Row Area is intended to serve as an extension of the existing Root River Pathway, and will feature a roughly 2.5 mile bicycle and pedestrian-friendly River Loop extending from Sam's River Road, along the Machinery Row Promenade on the southern bank of the river, over the Marquette Street Bridge to the West Bluff Overlook, along the northern bank and CNH Industrial properties to State Street and existing paths beyond. Lighting, benches, native plantings, scenic overlooks and interpretive features will offer thematic continuity throughout the Machinery Row Area and improve the City's network of recreational paths.
- West Bluff Overlook. Located within a ½ mile radius of TID No. 18, between the Jens Jensen designed park system to the west and Downtown and Harbor to the east, the Root River West Bluff Overlook is the missing link to unite a city-wide off-street bicycle and pedestrian path. This project includes the conceptual alignment of an off-street path located between 6<sup>th</sup> and Marquette Streets. The design vision for the pathway and overlook is to create a public space that is more than a simple pathway; rather it is a Jens Jensen inspired natural area enriched with place-based interactive learning opportunities. The design vision contains four main zones that are defined by their potential learning opportunities: (1) Overlook, (2) Outdoor Classroom, (3) Stormwater and (4) Fishery & Water Quality.
- **Sam's River Road.** The eastern edge of TID No. 18 includes a portion of Sam's River Road, which could be improved through streetscaping, seawall and dock renovation, and public right-of-way and trail construction, connecting to the planned bicycle/pedestrian River Loop and offer an additional public access route to riverfront redevelopment parcels.
- 4<sup>th</sup> Street Bridge. Within a half mile of the TID No. 18 boundary, future development phases could present an opportunity to restore a historic footbridge at the eastern terminus of 4<sup>th</sup> Street, connecting downtown Racine to the CNH Industrial campus. This would provide further integrate the site of thousands of workers with Machinery Row, RootWorks area and Downtown attractions.
- Water Street/6<sup>th</sup> Street. In addition to necessary infrastructure improvements on Water Street and 6<sup>th</sup> Street, these main access points to the Machinery Row redevelopment area should visually connect to the Promenade. Features such as pylon features may be erected along Water Street and 6<sup>th</sup> Street to reflect those proposed along the Promenade. These features would contain space for large banners which can tell the history of the site and could line the street displaying the products, employees, or historic businesses of Machinery Row.

### SECTION 17: List of Estimated Non-Project Costs

The City will make application for grants from various sources (State and Federal) to pay the costs or portions of the costs of planned improvements to be made within the District. Identification of the potential grant sources is included in the List of Detailed Project Costs found in Section 9.

To the extent the City receives grant funding for a project, the portion of that project paid for with grant funds is a non-project cost.

Grant Source	Type of Grant	Requested
		Amount
WisDNR/	Brownfield Investigation and Cleanup Related Grants	\$2,000,000
WEDC		
WEDC	Site Reuse Grant Program (Idle Industrial Sites)	\$1,000,000
WisDOT	Public Infrastructure Grants (Road, Utilities, Off-Road Pedestrian	\$2,000,000
	Routes)	

As of the date this Plan was prepared, the City has made application for the following grants:

### SECTION 18: Opinion of Attorney for the City of Racine Advising Whether the Plan is Complete and Complies with Wisconsin Statutes 66.1105

#### Office of the City Attorney

Robert K. Weber City Attorney Scott R. Letteney Deputy City Attorney



Nicole F. Loop Assistant City Attorney

Stacey Salvo Paralegal

Colette Broadway Paralegal

September 10, 2014

Mayor John Dickert City of Racine 730 Washington Ave. Racine, WI 53403

RE: City of Racine, Wisconsin Tax Incremental District No. 18

Dear Mayor:

As Deputy City Attorney for the City of Racine, I have reviewed the Project Plan and, in my opinion, have determined that it is complete and complies with Wisconsin Statutes Section 66.1105(4)(f).



SRL/cab

City Hall
730 Washington Avenue, Room 201
Racine, Wisconsin 53403
262-636-9115
262-636-9570 FAX

### Exhibit A: Calculation of the Share of Projected Tax Increments Estimated to be Paid by the Owners of Property in the Overlying Taxing Jurisdictions

Estimated				e property in e		jurisdiction
				by jurisdictio	n.	
	Statement of Ta	axes Data Year:	2013/14			
				Percentage		
	County		11,736,653	11.83%		
	Municipality		51,066,797	51.48%		
	School District		31,267,514	31.52%		
	Technical Colle	ge	5,132,487	5.17%		
	Total		99,203,451			
				Gateway		
			Racine Unified	Technical		
Revenue Year	Racine County	City or Racine		College	Total	Revenue Year
2016	0	0	0	0	0	2016
2017	37,036	161,146	98,668	16,196	313,046	2017
2018	132,498	576,507	352,987	57,942	1,119,934	2018
2019	166,507	724,483	443,591	72,814	1,407,396	2019
2020	226,494	985,486	603,400	99,047	1,914,427	2020
2021	265,009	1,153,067	706,007	115,889	2,239,972	2021
2022	284,111	1,236,181	756,897	124,243	2,401,431	2022
2023	290,558	1,264,233	774,073	127,062	2,455,926	2023
2024	297,134	1,292,846	791,592	129,938	2,511,510	2024
2025	303,842	1,322,032	809,462	132,871	2,568,207	2025
2026	310,684	1,351,801	827,690	135,863	2,626,037	2026
2027	317,662	1,382,166	846,281	138,915	2,685,024	2027
2028	324,781	1,413,138	865,245	142,028	2,745,191	2028
2029	332,041	1,444,729	884,588	145,203	2,806,561	2029
2030	339,447	1,476,952	904,318	148,442	2,869,159	2030
2031	347,001	1,509,820	924,442	151,745	2,933,008	2031
2032	354,706	1,543,345	944,969	155,114	2,998,135	2032
2033	362,565	1,577,541	965,907	158,551	3,064,564	2033
2034	370,582	1,612,420	987,263	162,057	3,132,322	2034
2035	378,758	1,647,997	1,009,046	165,633	3,201,434	2035
2036	387,098	1,684,286	1,031,265	169,280	3,271,929	2036
2037	395,605	1,721,300	1,053,929	173,000	3,343,834	2037
2038	404,283	1,759,055	1,077,046	176,794	3,417,177	2038
2039	413,133	1,797,564	1,100,625	180,665	3,491,987	2039
2040	422,161	1,836,844	1,124,675	184,613	3,568,293	2040
2041	431,369	1,876,910	1,149,207	188,639	3,646,125	2041
2042	440,762	1,917,777	1,174,229	192,747	3,725,514	2042
	8,335,827	36,269,624	22,207,404	3,645,291	70,458,146	_
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Notes:

The projection shown above is provided to meet the requirments of Wisconsin Statute 66.1105(4)(i)4.